

F. No. 11-6/2012-EE-15
Government of India
Ministry of Human Resource Development
Department of SE&L
EE-II Bureau

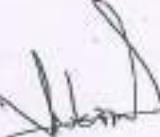
New Delhi, the 29th August, 2017

Subject: Minutes of 51th Quarterly Review Meeting of Finance Controllers of State Implementation Societies.

Minutes of the above meeting held on 5th & 6th June, 2017 at New Delhi are enclosed herewith for your information and necessary action.

Action taken report may please be submitted to MHRD within a month.

Encl. 1

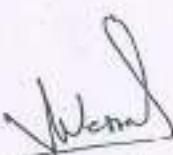


(V.K. Verma)
Under Secretary

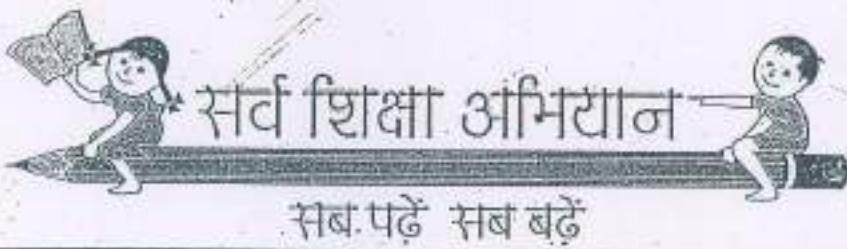
State Project Directors of all States/ UTs

Copy to:

1. Finance Controllers of SIS of all States/ UTs
2. All Division Heads



(V. K. Verma)
Under Secretary



MINUTES
51st Quarterly Review Meeting
of Finance Controllers of State
Implementing Societies

5th & 6th June, 2017

New Delhi

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Minutes of 51st Quarterly Review Meeting of Finance Controllers of
Sarva Shiksha Abhiyan

1. The 51st Quarterly Review Meeting of Finance Controllers of State Implementation Societies of Sarva Shiksha Abhiyan was held on 5th & 6th June, 2017 at IHC, New Delhi. The meeting was chaired by Shri. Manjeet Kumar, Under Secretary, MHRD.
2. The list of participants of the meeting is at Annexure 'A'. The participants includes the Finance Controllers/ Accounts officers and MIS Coordinators from the participating States/ UTs except the States/ UTs of Andaman & Nicobar Islands, Lakshadweep, Jammu & Kashmir, Odisha, Sikkim, Tripura and Chhattisgarh and all TSG Finance Consultants.
3. The agenda of the meeting is at Annexure 'B'.
4. At the outset, Shri. Manjeet Kumar, Under Secretary, MHRD welcomed the participants and briefly spelled out the agenda of the meeting and flagged the issues for discussion. Shri P.K. Rangarajan, Sr. Consultant also briefed about the agenda of the meeting.
5. The first session on 'Tribal Sub Plan' (TSP) was taken up by Sh. Dev Raj, Chief Consultant, TSG wherein he after giving the brief background on TSP, briefly explained the main deficiencies highlighted by C&AG in

the performance audit report of States/UTs covering the period April 2010 to March 2016 viz non-maintenance of accounts component wise and issue of utilization certificate component wise - General Component, Scheduled Caste Component and Scheduled Tribes Component.

5.1 The detailed presentation covering, the background, objectives, basic features, funds flow, applicability, recommendations of C&AG, point at issue, response of States/ UTs and opening of three joint signatory saving bank accounts, component wise, were discussed. Annexure 'C' attached.

5.2 After the presentation, Shri. P.K. Rangarajan, Sr. Consultant asked the States/ UTs about the status of opening of three joint signatory saving bank accounts, difficulties and suggestions.

5.2.1 In this regard, the comments/ views obtained individually from all the States/ UTs were compiled and annexed as Annexure-'D'. From the Annexure-'D', it would be seen that majority of the States/ UTs have advocated operation of only one joint signatory saving bank account. The State of Rajasthan expressed the practical difficulty of opening of more than three lakh bank accounts up to school/ SMC level and further stated that as per RBI guidelines, a minimum deposit of Rs. 1000 is required in case of Rural bank branches and Rs. 5000 in case of City branches. Thus, in a school grant for Rs. 5000, the school will be deprived of utilizing Rs. 1000/ 5000.

The opening of 3 joint signatory saving bank accounts is not applicable to ST dominated States/ UTs (Above 60% ST population) i.e. Arunachal Pradesh, Mizoram, Meghalaya, Nagaland, Lakshadweep, Dadra & Nagar Haveli.

- Some of the states viz Andhra Pradesh, Karnataka, Rajasthan and West Bengal stated that more than three lakh bank accounts would be required to be opened up to school level which is practically not possible to maintain and operate as there would be no staff for this extra work.
- 4 States/ UTs viz Andhra Pradesh, Assam, Damian & Diu and Punjab have opened 3-4 bank accounts at state level.
- The unanimous opinion was that opening of so many bank accounts would not serve the purpose and secondly it would not be possible to maintain the bank accounts to such an extent. The option left is to maintain the separate ledger accounts component wise.
- State of Gujarat opened at State level. Rest, no State/ UT have opened the 3 bank accounts as advised.
- The States/ UTs of Bihar, Dadra & Nagar Haveli, Delhi, Goa, Haryana, Himachal Pradesh, Jammu & Kashmir, Jharkhand, Karnataka, Kerala, Lakshadweep, Madhya Pradesh, Maharashtra, Manipur, Mizoram, Nagaland, Puducherry, Rajasthan, Tamil Nadu, West Bengal have not yet opened the 3 saving bank A/Cs.

5.2.2 Sh. Manjeet Kumar, Under Secretary in the concluding remarks stressed that whatever method you may adopt, the whole idea is that you should maintain the component wise expenditure and be able to produce the documentary evidence to C&AG that so much amount was spent component-wise and so many students category wise have been benefitted from the scheme. With this, the 1st session came to an end.

5.2.3 With the discussion and the feedback obtained from the States/UTs- the clear cut picture as to how to tackle the observations of C&AG has not emerged. Thus, there is a need to examine the issue denovo along with all the orders on the subject in light of the observations of C&AG and take a holistic view/ decision by MHRD.

6. The second important session on 'PFMS' was taken up by Sh. P.K. Rangarajan, Sr. Consultant, (Annexure 'E' attached) where the status of preparation for implementation of PFMS was obtained from all the States/ UTs . The outcome was not encouraging. However, final commitment was obtained from the States/ UTs for completion of preparatory work and compiled the data in a table enclosed as Annexure 'F'. From Annexure 'F', it would be seen that most of the States/ UTs given the assurance that the work of PFMS would be completed by June-July, 2017.

6.1. The commitment given by the States/ UTs for completion of all the formalities for implementation of PFMS can be further followed up by all

concerned officials of TSG/ MHRD on fortnightly/ monthly feedback reporting system with States/ UTs.

7. Sh. B. L. Bijlani, Consultant, in his 1st session obtained the status of wanting Annual Reports from the States/UTs and obtained the commitment that by which date the copy of report will be sent inter alia explaining the guidelines for submission of Annual Report. Annexure 'G' attached. This can be further followed up.

7.1 In another session, Shri B.L. Bijlani, Consultant discussed the deficiencies observed in the feedback reports of staffing, internal audit, Bank Reconciliation Statement, computerized accounting etc. and stressed the need to submit the complete reports. Annexure 'H' attached.

8. A presentation on C&AG performance Audit Report on implementation of Right to Education Act, 2009, was given by Sh. Dev Raj, Chief Consultant (Annexure 'I' attached). The various irregularities/ issues highlighted in the report were brought to the notice of participants and was stressed to take the remedial measures so that such irregularities do not recur.

8.1 At the end, the stock of rendition of replies to C&AG report was taken up. Most of the States/ UTs were even unaware of our communication of 3rd May, 2017 on the subject. States/ UTs were asked

to submit the replies to C&AG audit report. Replies from the States/ UTs were awaited except one or two odd cases wherein the replies were sent. All the States/ UTs committed to submit the reply by 15th June, 2017 (Annexure 'J' attached). On receipt of the replies from the States/ UTs, TSG/ MHRD may send the final reply to C&AG.

9. The penultimate session on Audit Reports and its follow up action by States/UTs was taken up by Sh. Dev Raj, Chief Consultant & Sh. Satya Prakash, Sr. Consultant (Annexure 'K' attached). In this session, the time schedule for conduct of audit by CA and timely rendition of Audit report to TSG& MHRD was stressed upon the States/ UTs.

9.1 The financial irregularities compiled from various audit reports were highlighted and stressed the need for its early regularization/ settlement. The issue of settlement of long outstanding observations was also highlighted where States/ UTs were asked for expediting the replies. The common nature of observations and raising of same observations in the subsequent years by the CA was also highlighted for necessary compliance . The details of outstanding observations in respect of Karnataka State were also shown in the presentation.

In case of 4 States viz Karnataka, Uttar Pradesh, Jharkhand & Odisha data of outstanding observations was compiled and discussed highlighting that even initial replies in r/o most of the audit observations were awaited from States.

10. The final session on 24th JRM was taken up by Shri P.K. Rangarajan, Sr. Consultant [(Annexure 'L' attached), where various irregularities/issues raised by World Bank team were highlighted and suggested to take the corrective action thereon.

10.1 It was also emphasized to prepare the procurement plan 2017-18 and upload on 'Shagun portal' website.

With the above, deliberations the two days meeting ended with thanks by Shri P. K. Rangarajan, Sr. Consultant.

Contact Details for the Participants of 51st Quarterly Review Meeting of Finance Controllers (5th and 6th June, 2017 at New Delhi)

Sr. No.	State Name	No. of Participants	Name	Designation	Off. Phone Nos.	Mobile	E-mail	Signature
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8	Jharkhand		D. Satisch Patel	Spk, CFO	96323037690034511	96323037690034511	Satisch.Patel@spb.gov.in	
9	Karnataka							

S. No.	State Name	No. of Participants	Name	Designation	Off	Mobile	Email	Date	Signature
9	Odisha & JDU	1	Yogesh Pattnikar	A.A.O.	02360	9824571243	9824571243@gmail.com	05.05.2017	05.05.2017
10	Orissa	1.	Bhagwati Prasad	Finance Controller	2230445	9810321086	bhagwati.prasad@gmail.com		
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		2.	Neeraja Venkatesh	Accountant	24/3949 9075542570	9870257809	gautham.kalsheshwar@gmail.com		
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		2.	Surajit Singh Goyal	A.O.	2290556	9465689130	surajit.goyal@lpa.com		
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15	J&K	-	-	-	-	-	-	-	-
15	Jharkhand	1.	Binu Pankaj Singh	A.P.C.	-	9431189733	binu.pankajsingh@gmail.com		

Contact Details for the Participants of 51st Quarterly Review Meeting of Finance Controllers (5th and 6th June, 2017 at New Delhi)

S. No.	S. Sis's Name	No. of Posts/Designations	Name	Designation	Office	Phone Nos	E-mail	Signature
17	Karnataka	1	KAMALAKAR D	F. C.	400-2212772	9444 8797308	sishachar@nic.in	06.06.2017
18	Kerala	1. Bijuveli Vimbab.E. 2. S. Sasi	F. C.	220350 0491 5320352	09446230361 94443502002	cavalabbi@nic.in sasi@nic.in	06.06.2017	
19	Lakshdeep							
20	Madhya Pradesh	1. PANKAJ MIDHAN 2. D.S.SISODIA	F. C. Programmer (Computer Application Specialist)	2574203 276397	9425155064 9693737654	Pankaj.midhan@nic.in dsisodia@nic.in	06.06.2017	
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22	Manipur	1) Sanjivkumar Biswas 2. W. Sekh	St. Asstt Officer F. C.	2418554	9974039011 8416954656	sanjivkumar@nic.in wsekha@nic.in	06.06.2017	
23	Meghalaya	1. Taranar Shylla 2. R. Bhattacharjee	St. Asstt F.C.	0364- 2502215 -70-	9654610355 9654610355	taranar@nic.in rbhattacharjee@nic.in	06.06.2017	
24	Odisha	1. Lalit K. Sahoo 2. Ranjana Jaiswal	F.A.O Accounts	0369- 23436144133 -11414123	lalit.sahoo@nic.in ranjana.jaiswal@nic.in	lalit.sahoo@nic.in ranjana.jaiswal@nic.in	06.06.2017	

Contact Details for the Participants of 51st Quarterly Review Meeting of Finance Controllers (5th and 6th June, 2017 at New Delhi)

S. No.	State Name	No. of Participants	Name	Designation	Off.	Mobile	Phone Nos.	E-mail	Signature
25	Haryana	1	Mr. Nitin Kumar	I.P.C.		9436057722	9436057722	nitinkumar@iitk.ac.in nitinkumar@iitk.ac.in	06.06.2017
26	Odisha	2	Mr. K. S. K. R. A. Rao	Ex. Accountant		9436450591	9436450591	ksrao@iitk.ac.in	06.06.2017
27	Pondicherry	1	MOHINER PAL	Shroff Assistant		7337570614	7337570614	mohineral@gmail.com	06.06.2017
28	Punjab	2	J. S. Chahal Hardeep Singh	C.A.O. Accountant		9888020939 9967322350	9888020939 9967322350	jschahal@iitk.ac.in jschahal@gmail.com	06.06.2017
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30	Sikkim	1	J. C. Joseph George	Content Editor	0141-274872	9887948127	9887948127	joseph.joseph@iitk.ac.in	06.06.2017
31	Tamil Nadu	2	K. T. Selvaraj	FA 8080		09994350655	09994350655	ktselvaraj@iitk.ac.in ktselvaraj@iitk.ac.in	06.06.2017
32	Telangana	1	K.D. Shreedhar Khan	Accounts Officer	040-222864	7702122864	7702122864	shreedhar.khan@iitk.ac.in	06.06.2017

Contact Details for the Participants of State Quarterly Review Meeting of Finance Controllers (5th and 6th June, 2017 at New Delhi)

No.	State Name	No. of participants	Name	Designation	Phone Nos. / O/H Mobile	E-mail	Signature
33	Tripura						06.06.2017
34	Uttar Pradesh		Mr. Naveen K. Singh	Ex-Off. Controller S&E & U/H	011-23114555	pscsai@g.nic.in	<i>[Signature]</i>
35	Uttarakhand	2	1. Mr. Deepak Vaid. 2. Mr. P.K. Ghoshal	AO Accountant	9112425846 8222246104	15500660001@jyoti.jio.com 8222246104	<i>[Signature]</i>
36	West Bengal	1	Mr. Suman Kumar Das	F.C./H.B. F.B.S&H	97435313333 sumanu123@gmail.com	97435313333 sumanu123@gmail.com	<i>[Signature]</i>
38	MPAO						
37	TSG		DEP & IT	Chief Control TCS-S&H	9415027301 9415027301	deprajit.sarkar@tsg.gov.in deprajit.sarkar@tsg.gov.in	<i>[Signature]</i>

ANNEXURE

'B'

Agenda for the 51st Quarterly Review Meeting of
Finance Controllers

(5th and 6th June 2017)

1. 51st Quarterly Review Meeting is scheduled to be held on 5th & 6th June 2017 and venue of the meeting would be intimated to you separately.
2. The Agenda of the 51st Quarterly Review Meeting is given below.

S. No.	Items
1.	Discussion on PFMS, opening of 3 separate accounts with respect of CAG Audit para on TSP (Tribal Sub Plan) and the submission of replies on CA&G Audit paras on performance of RTE Act.
2.	Action taken report on the decisions of the last meeting held in 2 nd December 2016 Delhi.
3.	Financial performance for the financial year 2016-17 (fourth quarter upto 31 st March 2017) of the SSA and KGBV. (Providing details of releases alongwith copy of sanction orders, utilization and Closing Balance) as per Annexure-A.
4.	Cumulative (year-wise) position of State share release for SSA and KGBV separately as per Annex 'B'.
5.	Whether adequate budget provision has been made.
6.	Status of audit of accounts of VECs / SMCs receiving more than Rs. 1 lakh per year for the F.Y. 2015-16.
7.	Status of Internal Audit and expenditure incurred, for the financial year 2015-16 and 2016-17
8.	Progress of compliance of outstanding audit objections (SSA & KGBV) of CA audit.
9.	Status on Position of staff at SPO, DPO and sub district level, training of account staff, status of complaint handling mechanism and revision of SMC Manual etc.
10.	Status on monthly Bank Reconciliation at SPO, district level and below district level in respect of each Bank Account.
11.	Year wise position of expenditure incurred by States on elementary education from 1999-2000 to 2016-17 excluding State share ear-marked for SSA.
12.	Action taken by the States on IFAI reports of 1 st phase, 2 nd phase and 3 rd phase and 4 th phase
13.	Status on submission of audited IUFR-I, II, III for the complete financial year 2015-16.
14.	Status of preparation of Procurement Plan and hosting on web site.
15.	Any other item with the permission of chair.

States/UT's should email (ssafinance@gmail.com and surbhi.jain@nic.in) the following formats by 29th May 2017 duly filled as on 31st March, 2017 and also bring a copy for the meeting.

- a. Quarterly fund flow and cash forecast statement (Annexure VIII of Financial Management Manual).
- b. Quarterly progress statement (Annexure IX).
- c. Details of Funds released to the districts (Annexure XI).
- d. District wise expenditure statement (Annexure XII).
- e. Quarterly Statement on Settlement of Audit Objections as per Annexure XXV of the Manual.
- f. Quarterly statement of clearance of old unsettled advances.
- g. Details of refund of unspent balances alongwith interest for DPEP and SSA pre-project activities.
- h. Details of advances lying unadjusted for more than the period prescribed in para 75.1 of FM&P (Unitwise).
- i. Financial Performance (Annex 'A').
- j. Details of year-wise release since inception for SSA and KGBV (Annexure - B).
- k. Format of mode of transfer of funds.
- l. Format of Other Financial Indicators including Bank Reconciliation Statement, status of Internal Audit, status of Training of staff of Accounts and Internal Audit, status of Staffing Structure and status of computerised accounting system.
- m. Format of status of rolling out revised VEC / SMC Manual.
- n. Format of status of Pending Advances.
- o. Consolidated Quarterly Progress Report (Annexure C).

P. FM Action Plan & Monthly Expenditure Plan 2016-17.

Financial Management

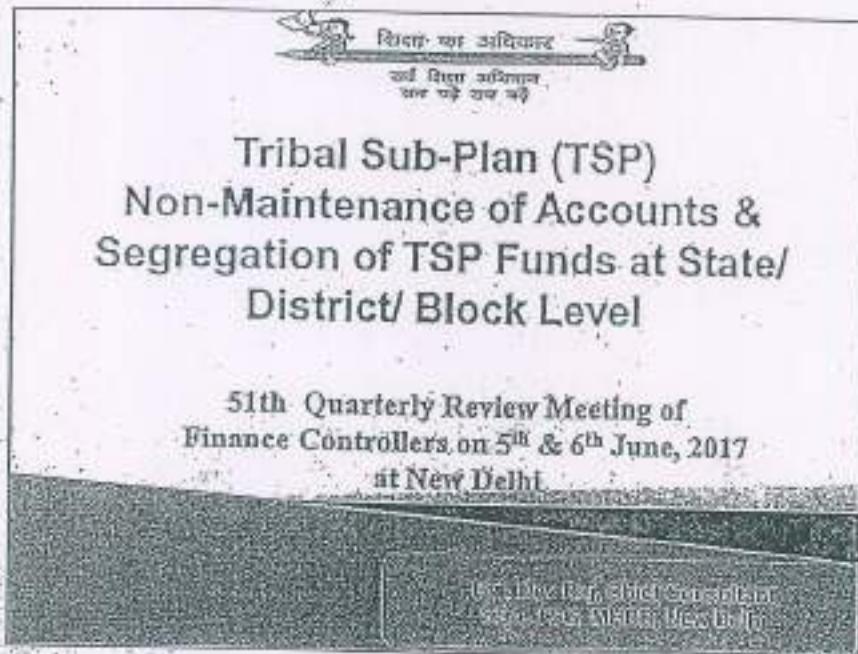
- (i) Ensure that all offices responsible for financial management and procurement at State, district, and sub-district levels have copies of the FMP Manual, and abstracts of the same in vernacular re-issued to all VECs to ensure awareness and compliance of financial norms;
- (ii) Status on the provision of Accountant at Block level.
- (iii) Ensure that orientation and additional in-service training for sub-district accounts officers, ideally trained jointly with community members (as per SSA Implementation Framework);
- (iv) Ensure that only those expenditures for which utilization certifications have been received from the implementing entity (VEC / SMC, BRC, DIET, etc.) will be certified by external auditors and supporting vouchers remain available with them.
- (v) No. of VECs / SMCs receiving more than Rs. 1 lakh per year and number of such VECs / SMCs covered in the statutory audit;
- (vi) Ensure that all schools / VECs / SMCs post financial information on school display boards disclosing funds received and spent on a timely, updated basis;

Procurement

- (i) Ensure that the standard tender documents of State governments as laid down in Para 115.5 of the revised FM&P Manual are invariably used for the procurement;
- (ii) Ensure that the State level procurement organizations are following the procedures laid down in Chapter IX of the revised FM&P Manual;
- (iii) Ensure that where appropriate, the concept of "total cost of ownership (TCO, which includes purchase costs, operating cost, maintenance cost, and remaining value) is followed for the procurement of computers rather than simple purchase cost.

Audit and Outstanding Advances

1. Submission of IUFRRs -I, II & III for the year FY 2015-16 (Audited) and from 1.04.2016 to "31.03.2017 (unaudited).
2. Follow up action on State visit report submitted by 24th JRM in April 2017 and ATR on other JRM recommendations.
3. Outstanding advances position as on 31.03.2017 as per performa enclosed.
4. Follow up action on decisions taken during 5th, 6th and 7th Regional Audit Review Meetings.



Introduction

The strategy of Tribal Sub Plan (TSP) was initially developed by an Expert Committee set up by the Ministry of Human Resource Development and Social Welfare in 1972 for the rapid socio-economic development of tribal people and was adopted for the first time in the Fifth Five Year Plan.

Objectives of Tribal Sub Plan

- The principal aim is to bridge gap between the STs and the general population with respect to all socio-economic development indicators in a time bound manner.
- Ensure that the share of resources spent for the benefit of STs is at least in proportion to their share in the population of the country.
- Substantial reduction in poverty and unemployment.

- Creation of productive assets in favour of STs to sustain the growth likely to accrue through development efforts.
- Human resource development of the STs by providing adequate education and health services.
- Provision of physical and financial security against all types of exploitation and oppression.

Basic Features of the TSP

The Tribal Sub Plan is a Central Plan and basic features are given below:-

- Preparation of plan meant for the welfare and development of tribals within the ambit of a State or a UT plan is a part of the overall plan of a State or UT, and is therefore called Tribal Sub-Plan;
- The funds provided under the Tribal Sub Plan have to be at least equal in proportion to the ST population of each State or UT;

- Tribal and tribal areas of a State are given benefits under the TSP, in addition to what percolated from the overall plan of a State/UT;
- The Sub-Plan should:-
 - Identify the resources for TSP areas;
 - Prepare a broad policy framework for development; and,
 - Define a suitable administrative strategy for its implementation.

Funding Pattern under the TSP

The Tribal Sub Plan is a Central Plan. The flow of earmark funds is from the Ministry to the State/UT department under the "Plan Head" and from District to the implementing agency.

Applicability of TSP

The TSP concept is not applicable to the Tribal majority States i.e. Arunachal Pradesh, Meghalaya, Mizoram and Nagaland and in the UTs of Lakshdeep and Dadar & Nagar Haveli where the Tribal represent more than 60 per cent of the population, since the Annual Plan in these States/UTs is itself a Tribal Plan.

Observations of C&AG

- Audit noticed that Utilization Certificates from the State Government were received by the Ministries for total funds released and not as per head wise releases.

- Substantial deficiencies were also noticed in the implementation of a few basic components of selected five schemes under Education i.e. non-distribution of school uniforms and non-establishment and non-functioning of Model Cluster School for girls , lack of basic amenities and facilities, absence of kitchen cum store, mismanagement of food grains, improper infrastructure, non-establishment of DIET's/BITEs.

Recommendations of C&AG

- The Ministry should insist for maintenance of separate account and preparation/ submission of separate UCs of TSP fund by States.
- Timely release of State share should be ensured in respect of all components which facilitates for the uninterrupted implementation of the scheme.
- Planning process needs to be strengthened with community involvement under various components to ensure benefit for tribal communities under the respective schemes.

- State Government should form a structure at State level/District level to monitor and review the implementation and monitoring of the TSP fund.
- There is need to strengthen the nodal unit at the State level/District level to assess the infrastructural gap and development needs in the tribal inhabited areas and preparation of perspective plan to utilize the Central fund for the development of the tribal people.
- A dedicated nodal unit for formulation implementation and monitoring of TSP component under each line department should be created and strengthened.

- Effective monitoring mechanism should be put in place for proper implementation of schemes/ programmes under TSP.
- Separate effective monitoring of the TSP fund(other than routine scheme monitoring) should be implemented at Central as well as State/District level.
- The Ministry/nodal department should conduct evaluate studies to assess the impact of socio economic development as envisaged under TSP.

Point at Issue

- Maintenance of separate accounts/records for funds received under Tribal Sub Plan (TSP)
- C&AG in Performance Audit (Report.no. 33 of 2015) of SE&L pointed out Non-maintenance of separate accounts component wise i.e. Scheduled Caste Component, Scheduled Tribes Component and General Component
- MHRD substituted Para 91.1 and 91.3 of Financial Management and Procurement Manual and directed the States/UTs to open three joint signatory saving bank accounts for three components

Response of States

- Telangana - opened 6 joint signatory saving bank accounts including existing one for General and Capital head
- GNCT Delhi- expressed apprehension about accounting of closing balance on last day of the year
- 60 saving bank accounts would be required to be opened at State and District level

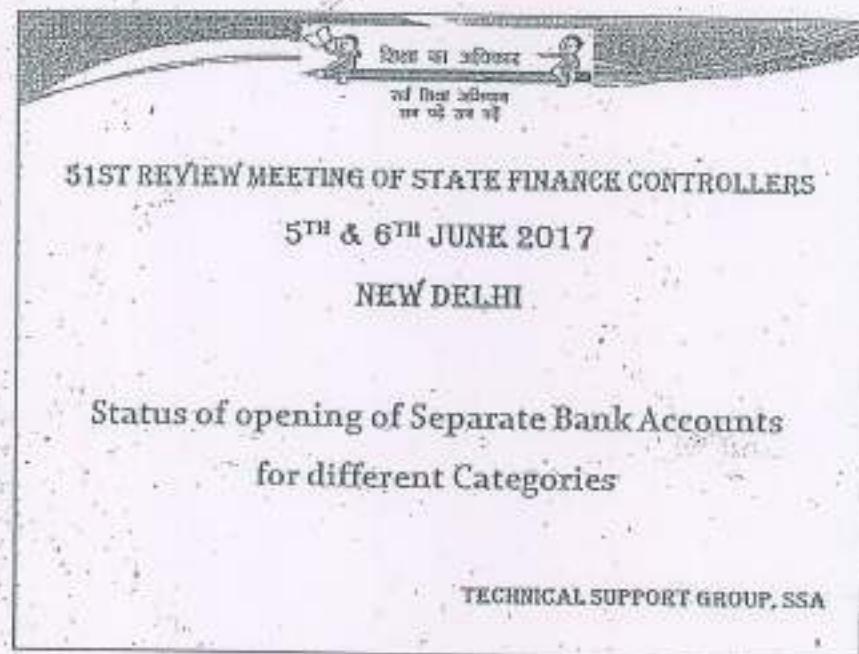
- Kerala- suggested earmarking outlay each year under Scheduled Caste Component, Scheduled Tribe Component and General Component and utilize the amount exclusively for said categories
- Rajasthan-funds are already received component wise i.e. Scheduled Caste Component, Scheduled Tribe Component and General Component-both from Centre and State
- Major share of expenditure comprises teachers salary

- Thus expenditure on account of salary will be booked according to scheduled caste population i.e. 17.83% and scheduled tribes share 13.48% for teacher salary.
- Mizoram - 3 saving bank joint signatory accounts have been opened w.e.f 01.04.2017.
- Meanwhile para 72 of Manual on Financial Management and Procurement which stipulates about opening of one saving account is needed to be amended

- Further, suggested that instead of opening 3 saving bank accounts separately, separate ledgers may be opened for accounting expenditure component wise.
- Requested to revisit the decision

- Patna, Bihar— allocation has been made component wise by Centre during 2016-17
- Desired to know whether percentage of funds would be same in coming years
- If component wise saving bank is to be opened it is to be opened right from State level, District level, Block level and School/Village level
- Whether funds would be received under single head
- Whether UC would be required from three components

THANKS



Status of opening of Separate Bank Accounts for different Categories				
S.No	States / UTs	Status of Accounts: Whether opened or not	Operational Difficulties	Suggestions
1	Andhra Pradesh	6 Accounts opened at SPO level	315230 has been opened at group level, 8 reconciliation statement have to be prepared for all 315243, State releases of funds under General head, No individual account head, Due to paucity of funds and non receipt of 100% funds against the amount under 100, there is scope for diversion of funds from one account to another account which lead to cash collection.	3 accounts at state level and books of A/c for parts for all heads.
2	Andhra Pradesh			
3	Arunchal Pradesh	All accounts maintained in ST population at all levels Under ST		
4	Assam	2 Accounts opened at SPO level		

Status of opening of separate bank accounts

for different Categories

S.No	States / UTs	Status of Accounts Whether open or not	Operational difficulties	Suggestions
5	Bihar	No	1. Whether schools shall get fund basing upon the number or percent of general/SC/ST students. 2. Whether the single head will receive fund from three accounts. The UC may also be required to come from three different sources from one head.	The fund released for General, SC and ST component should also be fully allocated regarding the SC/ST under AWP & B activities. Only 1 bank account with separate books of accounts,
6	Chandigarh	Only for SC and General component as there is no ST allocation. Accounts not opened.	Difficult to maintain each account at school and cluster level with no manpower	Only 1 bank account with separate books of accounts,

Status of opening of separate bank accounts

for different Categories

S.No	States / UTs	Status of Accounts Whether open or not	Operational difficulties	Suggestions
7	Chhattisgarh			
8	Dadra & Nagar Haveli	Not opened.	Difficult to maintain each account at school and cluster level with no manpower	Only 1 bank account with separate books of accounts,
9	Damian & Dina	3 Accounts opened at Gen Head	Difficult to maintain each account at school and cluster level with no manpower; Whether funds to be transferred as per SC/ST activities as per grants.	Only 1 bank account with separate books of accounts,

Status of opening of separate bank accounts for different Categories				
S.No	States / UTs	Status of Accounts Whether opened or not	Operational difficulties	Suggestions
10	Delhi	Not yet opened, Under process	Difficult to maintain each account at school and cluster level with no manpower. Whether funds to be transferred as per SC/ST activities as per grants.	-do-
11	Goa	Not yet opened,	Maintaining at grass root level is not practical and over hopping may occur.	-do-
12	Gujarat	Opened at district level.	One code against one item to be booked in different heads. Change of item. Audit of cash payment segregated into different heads is not practical.	Only 3 accounts - SSA, NGOs and Capital.

Status of opening of separate bank accounts for different Categories				
S.No	States / UTs	Status of Accounts Whether opened or not	Operational difficulties	Suggestions
13	Haryana	No Account opened.	Distribution and remittance of separate accounts at district, Block, cluster and school level.	Only 1 bank account with separate books of accounts.
14	H.P.	Not opened.	State released fund under 3 heads namely GES, SC/ST, TSR Activity-wise mode.	-do-
15	J&K	Status is under process and needful shall be done shortly.		

**Status of opening of Separate Bank Accounts
for different Categories**

S.No.	States / UTs	Status of Accounts Whether opened or not	Operational difficulties	Suggestions
16	Jharkhand	Not opened. Under process for opening separate accounts at district level, block, KASB, State level.	Complying with MHRD instruction but very difficult to maintain the accounts without any error.	Accounting is based on activity. With so many bank accounts at all levels will complicate accounting process. Hence only single account at all levels.
17	Karnataka	Not yet opened	More than 3 lakhs not practical. Kaz.Govt. has instructed for opening only single account for all CASP	To maintain the instruction for State Govt. Maintain separate books of accounts.

**Status of opening of Separate Bank Accounts
for different Categories**

S.No.	States / UTs	Status of Accounts Whether opened or not	Operational difficulties	Suggestions
18	Kerala	Not opened.	No functional system to operate at lower levels. Segregation not possible under civil works, teachers etc.	Continuing the existing arrangement of one account
19	Lakshadweep	Not opened. The file under process.		Required detailed procedure for opening the account.
20	Madhya Pradesh	Not opened.	Any new account to be opened with the permission of Finance dept. Not practical to keep segregation of balances at school level, maintaining of all accounts with separate unspent balance and reconciliation	Only 1 bank account with separate books of accounts.

**Table 3: Proposing separate bank accounts
for different Categories**

S.No.	States / UTs	Status of Accounts Whether opened or not	Operational difficulties	Suggestions
21	Maharashtra	Not opened.	Allocation of funds down the line and booking expds. Cost of book transaction will increase.	As per existing pattern only.
22	Madhya Pradesh	Not opened.	Practical difficulty to maintain separate accounts. Also cannot separately do so for child works and other activities.	To continue the present arrangement with separate books of accounts.
23	Meghalaya	Three (3) Bank Accounts are already in existence as indicated below:- 1. Canara Bank 2. State Bank of India 3. Meghalaya Cooperative Apex Bank of Govt. Meghalaya		In view of the dominant nature of ST population separate account is maintained and will be continued. But however, opening of separate at all levels is not required as state is meeting the requirements towards 90% ST population.

Table 4: Proposing of Separate bank accounts for different Categories

S.No.	States / UTs	Status of Accounts Whether opened or not	Operational difficulties	Suggestions
24	Mizoram	Not yet opened.	Opening of 3 booking accounts is not practicable especially at the lower levels as this could result in a high chance of committing error and deviation in maintenance of books of accounts.	For entities maintaining accounts in tally software, separate ledger may be created for SG, ST and G&H components separately for Capital and General Head of Accounts, and the same is also applicable for manual maintenance of books as well, the separate bank accounts need to be opened.
25	Himachal Pradesh	Not yet opened.		
26	Odisha			
27	Puducherry	Not yet opened. Only the Govt., SC, the ST, revenue or government, etc.	Implementing principle of activities will get recorded and funds earned be separately utilised. Maintaining accounts for Govt., SC, ST entirely differently.	Only 2 accounts at the State level.
28	Punjab	4 accounts opened at DPO level, 2 for gen and 2 for capital. Only for Govt., SC, No ST releases or investment, instructions issued by DPO and SOA level.	With only exception the accounting procedure with changes of person, Stationery and other expenses separately may not be possible.	This system of separate bank accounts should not be implemented. CAG should be apprised of the practical difficulties and the existing practice should be retained.

Status of opening of Separate Bank Accounts for different Categories				
S.No.	States / UTs	Status of Accounts Whether opened or not	Operational difficulties	Suggestions
38	Punjab	4 accounts opened at SPO level, 2 for gen and 2 for expdt. Only for Gen, SC, No ST releases or amendment instructions issued to CFO and block level.	Will only complicate the accounting procedure with changes of account. Statutory auditors verification separately may not be possible.	This system of separate bank accounts should not be operationalized. C&G should be apprised of the practical difficulties and the entire pattern should be restored.
39	Rajasthan	Not opened.	Multiples of accounts would marred the operations smoothly. With PFMS to be implemented, it allows only one account through which multiple users can be linked. Other difficulties in maintaining bank accounts separately would require fulfilling RHM guidelines of minimum balances at SMC level and funds cannot be drawn easily. Already 7000 accounts are in operational on the basis of single account and with 6 accounts will also increase considerably which is not required.	With PFMS being implemented only one account to be maintained as per the existing pattern.

Status of opening of Separate Bank Accounts for different Categories				
S.No.	States / UTs	Status of Accounts Whether opened or not	Operational Difficulties	Suggestions
38	SDMms			
39	Tamil Nadu	Not opened.	Interroot maintenance is very difficult and each activity segregated showing the expt. In different heads and consolidation of it. Accounts will pose serious problems accounting the expt. Correctly.	Only single account will enable keep track with PFMS being put into operation. Hence colting pattern should be continued with separate books of accounts.
40	Telangana ²⁷	Opened 3 Nos. Being Signatory A/c's to operate SDA funds at SPO level	Segregation of closing balances and separation of civil works activities against SC, ST is not feasible. Separate bank accounts maintenance difficult.	One account with separate books is only feasible as it has been in vogue for the last so many years and expt. is also reported.

Status of opening of separate bank accounts for different

Categories

S.No.	States / UTs	Status of Accounts Whether opened or not	Operational difficulties	Suggestions
33.	Tripura	EC approval for opening of banks is obtained. These bank accounts will be opened soon at GPO level.	Already 1,80,000 accounts are operating and with 8 separate bank accounts which increase many folds maintaining and monitoring is prescribed difficult. Admin. difficulties in implementing upto the grassroots level as maintenance of these accounts is not feasible with PMS to be implemented.	This requires to be reviewed to convert with the present system of single as per the requirement of PMS.
34.	UP			
35.	Uttarakhand	Not opened.	already 1,80,000 accounts are being maintained and with increase in number not possible maintain at block level with regard to the banking areas. Financial Accounting not be possible.	Only one account as per the existing pattern as that would be proportionately loaded under each head as per relevance.

Status of opening of Separate Bank Accounts

for different Categories

S.No.	States / UTs	Status of Accounts Whether opened or not	Operational difficulties	Suggestions
36.	West Bengal	All three Joint Signature Savings Account Opened	It will be a difficult task to prepare JSA Accounts w.r.t. multiple Cash Boxes connected with Multiple Bank Accounts	For proper Accounting Interimwise wise break-up of fund for SC/ST/General Component, required to be incorporated in the release credit for each installment of fund

Status of opening of Separate Bank accounts

for different Categories

- Letter dated 3rd October 2016
- Letter dated 13th January 2017

Thank You



Operation of PFMS for all transaction under central sponsored schemes						
S.No	States /UTs	Whether PFMS is operational for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	In case whether the registration process has started and if not what is the stayed,	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS panel has contacted the State and the action plan formulated for registration of all units under PFMS.
1	Andhra & Bihar					
2	Adiva Pradesh	The process of registration of PFMS Level 1 is under progress. Further development will be intimated soon, Mail id: 23-3-2017.				
3	Aravachal -> Pradesh			Registration of Accounts shall be start from 1st week of June 2017		

**Operation of PFMS for all transaction
under central sponsored schemes**

S.R No.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
4.	Assam		Total Agency Registered – 48538 out of 52208 (93%)	The Lower (District, Block and SIMCs) level agency registration under process.	The State Mission office has already registered with PFMS	

**Operation of PFMS for all transaction
under central sponsored schemes**

S.R No.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
1	Other	All 28 DLO, DRSC, CRC and VSS including SLO has been registered under PFMS.	District wise has been sent to all DLO's vide letter no. 1225 dt 13-13-2016 to update the registered data. Training was provided to Assessors Office/mission of all 28 districts for PFMS by PFMS SPMU unit between 16-3-2017 to 17-3-2017. Information has been sent to SPFLS, PFMS regarding the whole difficulties during training vide letter no. 1225 dt 20-3-2017. To ensure User Password in DLO Dev Email has been set to PFMS.			

Operation of PFMS for all transaction under central sponsored schemes

S.H o.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
6	Chandigarh					
7	Chhattisgarh					
8	Dadra & Nagar Haveli					
9	Daman & Diu					
PFMS Error mail d, 26-5-2017						

Operation of PFMS for all transaction under central sponsored schemes

S.H o.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
10	Delhi					
11	Goa					
12	Gujarat					
13	Haryana	No	Registration under process.	In Process	Yes	Yes, under process.
14	HP					

Operation of PFMS for all transaction under central sponsored schemes

Q.No	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
15	J&K	PFMS is not operational for payments at any level as on date.	All district offices have been registered under PFMS. However, all sub-district offices have not been registered although more than 700 units have been registered at all levels. 1100 agencies have been registered as far as PFMS and further progress is as follows: 01.02.2017	Registration process has already been started.	Nodal officer for the State has not been appointed yet.	No, operational manager from PFMS portal has not contacted the State.

Operation of PFMS for all transaction under central sponsored schemes

Q.No	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
16	Jharkhand	PFMS is not in operation for all payment upto Block Level under SSA till date. Payments to Para Teachers salary & dependents of EGSV students are being started through PFMS from January 2017 but due to PFMS server problem payment process is not being completed. The matter has been approached to PFMS, concerned support ILQ, to solve the problem.	2000 Units, Sub-Units have been registered under the PFMS. As per details given below:	-	-	-

Operation of PFMS for all transaction under central sponsored schemes

S.No.	States / UTs	Whether PFMS is operation for all payment upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	In case whether the registration process has started and if not when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
17.	Karnataka	Sarva Shiksha Abhyas is releasing grants directly to GO MO school accounts and also to other implementing agencies through Co-operative bank. Already Sarva Shiksha Abhyas has list of bank accounts upto school levels. As soon as we get the log-in ID from FDDI Government, operation will be initiated.	After getting high-lit from the Government, action will be taken to regular implementation Officer.	Sarva Shiksha Abhyas already submitted answer to questionaire for starting PFMS module and also the details of record of accounts in the State Government Budget book, with budget provision, total release etc. for the year 2016-17.	Vts. Appointed Sriniv. Shrikant Muralid. Shri Monmohan B.R. Head Officer for SSA Shri D.K. Kumar C.O., SSA Nodal Officer for RNESA Smt. Deena H. C.O., RNESA	Yer Mrs. Poonam Ranjana, PFMS Office, Bangalore Contacted and got the above information from us.

Operation of PFMS for all transaction under central sponsored schemes

S.No.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	In case whether the registration process has started and if not when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
18.	Kerala					
19.	Lakshadweep					
20.	Madhya Pradesh					
21.	Maharashtra					
22.	Madhya Pradesh					
23.	Meghalaya					
24.	Mizoram					
25.	Nagaland			Problems faced, during registration under PFMS		

Operation of PFMS for all transaction under central sponsored schemes

S.No.	States/JUTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is and whether the registration process has started and if so when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
26	Odisha	PFMS is set in operation now up to block level under SSA.	All the units, sub-units have been registered under the PFMS.		Block Officer for SSA, Odisha has been appointed. His name and contact details below :- Shri Debraj Misra, Contact No.: 09433459009 & email id: debmisra@gmail.com	Shri Ravi Ranjan Mishra has been deputed as Operating Manager for PFMS, Directorate for co-ordination & technical support.

Operation of PFMS for all transaction under central sponsored schemes

S.No.	States/JUTs	Whether PFMS is operation for all payments upto block level under SSA.	Number of units, sub-units have been registered under the PFMS.	Is and whether the registration process has started and if so when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
27	Puducherry					
28	Punjab					
29	Rajasthan					
30	RRB/DRB					
31	Tamil Nadu					
32	Telangana	No	No, after bifurcation of the State, the TSSA has placed several request to the ITI/ITD & Finance Department in Proforma ID & Password code Multi dated 10.01.2014, 11.01.2014, 04.02.2014, 21.02.2014, 21.03.2014, hereto, Exports Note on PFMS Issues identifying regularly by the TSSA to the Quarterly Finance Committee Review Meeting convening by the MoHED, GOI. The TSSA status is showing in PFMS web portal as "Pending PFAD Approval".	Covers under the purview of the State Government.	Covers under the purview of the State Government.	

Operation of PFMS for all transaction under central sponsored schemes

S.No.	States /UTs	Whether PFMS is operational for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMSL	If not whether the registration process has started and if not when it is likely to be started.	Whether nodal officer for the State has been appointed.	Whether the operational Manager Area PFMS portal has installed in the State and the action plan formulated for registration of all units under PFMS.
30.	Tripura				Nodal Officer : Sri Sajiv Mallick, Officer on Special Duty, Finance Controller (MoU), SSA Tripura e-mail : sajivmallick@mou.nic.in Mobile : 9436118973 / 7025694084	
34	UP				Nodal Officer : Mrs. Rajkumar Verma, ADD Project Director Mobile : 9415904788 e-mail : rajkumar@pnmsl.com	
35	Unassigned					
34	West Bengal					

Operation of PFMS for all transaction under central sponsored schemes

- PFMS Letter 20.01.2017
- List of SNOs



Thank You

S.N	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
1	Andaman & Nicobar					
1	Andhra Pradesh					
2	Arunachal Pradesh					
3	Assam					

S.N.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
1	2	3	4	5	6	7
5	Bihar	All 38 DLO, BRC, CRC and VSS including SLO has been registered under PFMS. 74270 identified and registered.	registered under CPSMS re-oriented for PFMS	- 46538 out of 52265 (89%). The Lower (District, Block and SMCS) level agency registration under process.	Has already registered with PFMS Yes- FC	State level provided by the Finance State Deptt.

S.N No.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Is not whether the registration process has started and if not when it is likely to be started		Whether nodal officer for the State has been appointed.	Manager from PFMS portal has contracted the State and the action plan formulated for registration of all units under PFMS.
			1	2	3	4
6	Chandigarh		125 registered and remaining 10 units	Balance 10 units by 1 st week of July.	Yes, Shri Vijay Kumar Vij FC Ph.No.9646443924	Formal training not provided for operation.
7	Chhattisgarh		All 285 registered CPSMS	NA	Shri Jayesh Bhandari, 9978250780	Training provided by Finance Deptt.
8	Dadara & Nagar Haveli		All 101 agencies registered under CPSMS	NA	Mr. Yogesh Pariyakar 9824571243	Training provided by Finance Deptt.
9	Daman & Diu		State and district level completed total 10	2906 schools registered but still problem of log- in.	Shri Bhagwati Prasad FC 9810321086	Training not done.
10	Delhi		1515 registered CPSMS	NA	Shri Dattaram Kalschaonka r - 9075542570 Shri Nanda Veremkar - 9970157809	Training has not provided.
11	Goa		32285 district to SMC all.	Pending 923 no. of registration. No. of SMCs not mapped under PFMS.	Shri S.G.Vyas Ph.No.9429893452	Training provided through Operational Manager of PFMS
12	Gujarat		3156 units registered. Balance 12000 schools/ SMC	To be completed within a month	To be appointed.	Training completed.
13	Haryana	No	9354 units registered and 8313 unregistered	Pending 187 at CRC, 8126 SMC due to school	Shri Narendra Sharma, Assistant Controller	Training not provided.
14	HP					

1	2	3	4	5	6	7
S.N o.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contracted the State and the action plan formulated for registration of all units under PFMS.
15	J&K	PFMS is not operational for payments at any level as on date.	All district offices have been registered under PFMS. However, all sub-district offices have not been registered although more than 700 units have been registered at all level.	Registration process has already been started.	Nodal officer for the State has not been appointed yet.	No, operational manager from PFMS portal has not contracted the State.
16	Jharkhand	PFMS is not in operation for all payment upto Block Level under SSA till date.	11350 agencies have been registered so far on PFMS and further progress is on.[mail dt.17- 5-2017]	90% Units, Sub-Units have been registered under the PFMS. As per details given below.	42097 modification in progress and will be completed by July 2017.	Yes, the Operational Manager from PFMS portal has contracted the State. Training completed by Finance Deptt. Miss Reeta Turkey, Finance & Account Officer, JEPG has been appointed as Nodal Officer for PFMS in SSA programme. 9905336317

S.N o.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when It is likely to be started	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
1	2	3	CPSMS but transformation to PFMS required modification. Hence only 1 state level and 22 district level has been modified for operation of PFMS.	4	5	6
17	Karnataka	SarvaShiksha Abhiyan is releasing grants directly to SDM/C school accounts and also to other implementing officers through CanaraBa nk.	State level completed 48787 units identified (earlier under CPSMS) still to be registered under PFMS. Remapping to be done.	Likely to be completed by 30 th June.	Yes. Appointed SrimatiShankariMurali, and ShriManmohanB.R. Nodal Officer for SSA ShriD.Kambanna CAO, SSA 9449888308	Yes Mrs. PawanKuruba, PFMS Office, Bangalore contacted and got the above information from us. 3 days training provided.
18	Kerala		13359 units have been registered under CPSMS but still not operational under PFMS.	By July 2017 to be completed.	Accounts officer Mr. Rajendra S. S, Accounts officer 9847287713	Training not provided only meeting conducted by operational Manager.
19	Lakshadwe ep		116271 units have been	31 st July, 2017	Ms. Anju Singh, Dy	Training not
20	Madhya					

S.N	States/ UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is it whether the registration process has started and if not when it is likely to be started	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
1	2	3	4	5	6	7
21	Pradesh	registered under CPSMS but still not operational under PFMS.	90250 units have been registered under CPSMS but still not operational under PFMS.	1 st Aug, 2017	Finance Manager 9424703745	provided but meeting held.
22	Maharashtra	3031 units Identified Fresh registration to be started since earlier CPSMS is not functional.	5110 units identified process started in NIC, State level registration done.	31 st Aug, 2017	Mr. Vikram Yadav, Asstt Director, F&A 9049980391	Training provided to DPO officers.
23	Manipur			15 th July 2017	Shri W. Serto, FC 8413953674	Training provided
23	Meghalaya	Not yet	Under CPSMS all units are registered total 2494 units		Shri K.R. Rongkhien State planning Coordinator And Nodal Officer Ph.No. 9863254386	Training not provided.
24	Mizoram			Migration from CPSMS to PFMS is being undertaken – 31 st July 2017	Yes – FAO Shri LallianSanga Ph. NO. 9436144138	Training on registration was conducted By state Finance Dept, On 23 rd May 2017, St Training on transaction entry is awaited from the State Govt.
25	Nagaland	2355 units registered under CPSMS, Balance 434 not to PFMS not started.		Migration From CPSMS to PFMS not started.	Not yet appointed. State should immediately	Training not conducted.

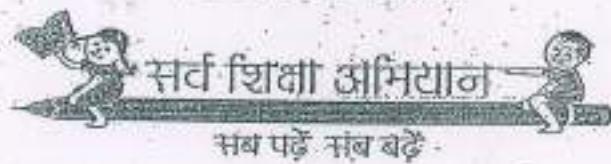
S.N.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
1	2	3	4	5	6	7
26	Odisha	PFMS is not in operation now up to block level under SSA.	All the units, sub-units have been registered under the PFMS.		designate Nodal Officer and Intimate to MHRD. Nodal Officer for SSA, Odisha has been appointed. His name and contact details below :- ShriDebendra Mishra, Contact No.: 09438490009 & e-mail id: devenmishra@gmail.com	ShriRatiBanjan Mishra has been deputed as Operating Manager for PFMS, Bhubaneswar for co-ordination & technical support.
27	Puducherry			442 units Identified. Registered under CPSMS, SPO, DPO and 404 schools. 33 Govt aided schools to be registered. Migration to PFMS to be started.	30 th June 2017 i.e.,	SPD-Nodal Officer 7373770014
28	Punjab			19580 units identified. 17746 registered under CPSMS. PFMS migration to be started.	31 st August 2017	VidhuGarg, AMF 08699713741
29	Rajasthan			70300 units identified under PFMS including 200 KGBVs, 21 hostels, DIET, SCERT and SHM&AT.	All registration completed by 15 th July 2017. Trial already started upto block level for payments through PFMS.	Dr. Hoshiyar Singh Controller of Finance Tel.No. 9414291082
30	Sikkim					Training completed. Another training on 5&6 th July 2017 to assess the trial implementation.

S.N No.	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started	Whether nodal officer for the State has been appointed.	Whether nodal officer from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
						7
31	Tamil Nadu	3	45134 units identified. State DPO, 412 block and 42742 SMCs registered. Balance 1900.	Due to district bifurcation, new districts not falling under PFMS mapping. Have taken up the matter with Finance Ministry likely to be resolved. 30 th June 2017	Shri V.S. Anvayasu Joint Director Treasury and Accounts Dept. Tel.No 9788858889	Training programme conducted.
32	Telangana	No	27901 registered in CPSMS before bifurcation of the state. Fresh 33185 has been identified. Registration not started. Have taken up for starting registration under PFMS. State level registration completed (Level-1)	31 st August 2017	Ms. Vasundhara, FC 9704924199	Training given by Finance department.
33	Tripura				Sri SujitMalik, Officer on Special Duty, Finance Controller (UC), SSA Tripura e-mail:spossattripura@ss email.com Mobile : 9436189475 / 7005484886	Nodal Officer ; Training of
34	UP	Registration A/Cs	158167 identified and 115345	31 st August 2017		

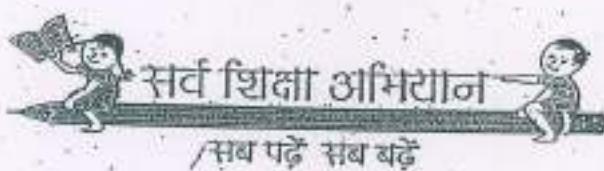
S.N	States / UTs	Whether PFMS is operation for all payments upto block level under SSA.	Whether all units, sub-units have been registered under the PFMS.	Is not whether the registration process has started and if not when it is likely to be started	Whether nodal officer for the State has been appointed.	Whether the operational Manager from PFMS portal has contacted the State and the action plan formulated for registration of all units under PFMS.
1	2	3	4	5	6	7
35	Uttarakhand	in progress.	registered on portal. Nearly 42822 balance according to portal	18383 registered under CPSMS and change over to PFMS done.	Mrs. Rajkumari Verma, Addl. Project Director Mobile:9415904786 e-mail : uuefaspo@gmail.com	Mrs. Rajkumari Verma, Addl. Project Director Mobile:9415904786 e-mail : uuefaspo@gmail.com
36	West Bengal			82216 units SPO-1, DPO-21, BRC-341, SMCS-81761 and KGBV-92. Registration not started.	Mr. Mukul Kumar, Sasi (APD) 9927194559 Mr.Amita Joshi (FC) 9410581501	Fin Deptt of state gives 2 days workshop on PFMS.

**51st Quarterly Review
Meeting of Finance
Controllers**

**5th & 6th June 2017
New Delhi**



**Other Financial Indicators
as on 31/03/2017**



Bansi Lal Bijlani
Consultant

NON-RECEIPT OF ANNUAL REPORTS 2015-16 (1-11-2016 – SIX MONTHS)

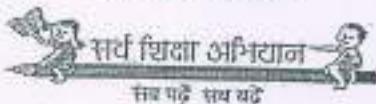
- | | |
|----------------------|------------------------------|
| • ARUNACHAL PRADESH; | - 20 th June 2017 |
| • BIHAR; | - 20 th June 2017 |
| • HARYANA | - 15 th June 2017 |
| • HIMACHAL PRADESH; | - 15 th June 2017 |
| • JAMMU & KASHMIR; | - |
| • JHARKHAND; | - 6 th June 2017 |
| • MAHARASHTRA | - 13 th June 2017 |
| • GUJARAT; | - 15 th June 2017 |
| • MADHYA PRADESH; | - 12 th June 2017 |
| • PUNJAB | - 20 th June 2017 |
| • KARNATAKA | - 12 th June 2017 |

GUIDELINES – SUBMISSION OF ANNUAL REPORTS

- 50 COPIES EACH IN ENGLISH AND HINDI WITHOUT AUDITED AND ANNUAL ACCOUNTS;
- OUT OF THIS, FIVE COPIES EACH SHOULD BE SIGNED IN INK BY SPD;
- DELAY STATEMENT HAVING 12 ROWS DULY SIGNED BY SPD;
- DELAY STATEMENT SHOULD BE COMPLETE IN ALL RESPECTS;
- DESPATCH TO MHRD BY SPEED POST;
- CONTACT ME ON 9599213465 IN CASE OF ANY DIFFICULTY.

**51st Quarterly Review
Meeting of Finance
Controllers**

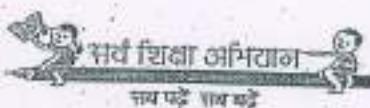
**5th & 6th June 2017
New Delhi**



सर्व शिला अभियान

तत् त्वं पूष त्वं

**Other Financial Indicators
as on 31/03/2017**



Bansi Lal Bijlani
Consultant

Information No (31/05/2017 – 44)

S. No.	Name of State	Jan-Mar 2018	Sept. 2018	Dec. 2018	March 2017
1	Andhra Pradesh				
2	Assam				
3	D.M.Haveli				
4	Daman & Diu				
5	Delhi				
6	Gujarat				
7	Jammu & Kashmir				(Partial)
8	Jharkhand				
9	Karnataka				
10	Maharashtra				
11	Madhya Pradesh				
12	Mayanmar				
13	Odisha				
14	Telangana				
15	Tripura				
16	Uttar Pradesh				

General

- Information not being received, repeated reminders through mails and personal calls.
- Information within 15 days of completion of quarter regularly.

Part Contents of Mails sent earlier

1. "With respect to Bank Reconciliation Statement, it is submitted that we being in the end of the year all our endeavours be made to settle all the pending entries/stale cheques so that no adverse remarks are made by the auditors in their Audit Report for the year"
2. "In case any clarification is required please feel free in contacting me on mobile as per your convenience"
3. "Please acknowledge receipt of this mail"
4. "No improvement noticed so far."
5. Repeated in past.

State / UT Specific Observations on Information Received

State / UT wise Observations

1. Andaman & Nicobar Islands

(i) Staffing:

- Information pertaining to Finance Staff is required only.
- Vacancies at block level for a long time.

(ii) Accounts Training:

No training during the year.

(iii) BRS:

No remarks w.r.t. passing of entries for settlement of outstanding entries in BRS.

2. ANDHRA PRADESH

(i) Staffing:

Vacancies exist at all levels for a long time.

(ii) Accounts Training:

100% training conducted viz.

SPO - 9 out of 9

DPO - 52 out of 52????

(iii) BRS:

No remarks w.r.t. passing of entries for settlement of outstanding entries in BRS.

(iv) Internal Audit:

- No information w.r.t. first two quarters.
- For 3rd and 4th – “Under Process” with a note in remarks CA firm not empanelled?
- Current Status

(v) Computerized Accounting:

- Both Manual and computerized - [no change compared to earlier quarters].
- Please review and discontinue.

2. ARUNACHAL PRADESH

(i) Staffing:

Posts have been lying vacant since 2013.

(ii) BRS:

No remarks

(iv) Internal Audit:

- For 1st quarter – “Under Process”. Current status?

(v) Computerized Accounting:

- Only SPO computerized.
- No further information.

(vi) E-transfer:

- Blank format sent.

3. ASSAM

(i) Staffing:

Vacancies since 2009 onwards at SPO and block levels.

(ii) Accounts Training:

- One day review meeting is not a training activity.

(iii) BRS:
No remarks.

(iv) No. of Bank Accounts:

- Multiple bank accounts (Five accounts against one SPO and 49 accounts in 27 districts)
- Requires review

(v) State Cheques:

- Blank format received,

(vi) Internal Audit:

- Till 2nd quarter - "Under Process". Current status?

(vii) Computerized Accounting:

- Both Manual and computerized accounts being maintained.
- Requires review at all levels.

4. BIHAR

(i) Staffing:

Posts lying vacant at SPO / DPO / BRC level for a long time.

(ii) BRS:

- Preparation of BRS lagging behind.
- Requires immediate attention and action.
- No remarks.

(iii) No. of Bank Accounts:

- Multiple number of accounts (four against one SPO and 147 accounts in 38 districts).
- Requires review.

(iv) Internal Audit at BRC level:

"No" has been indicated at BRC level?

5. CHANDIGARH UT

4/4

- (i) Staffing:
Posts have been lying vacant for a long time.
- (ii) Accounts Training:
No training during the year.

CHANDIGARH
3/3

- (iii) BRS:
No remarks.
- (iv) Internal Audit:
4th quarter – under progress. Current status?
- (v) Computerized Accounting:
 (a) Manual and computerized accounts both at SPO level.
 (b) Requires review.

6. CHHATTISGARH

4/4

- (i) Staffing:
 (a) Posts vacant for a long time.
 (b) "Other-Staff"?????
- (ii) Accounts Training:
 (a) Training not conducted during the year.
 (b) NA indicated in Training Completed column??
- (iii) BRS:
No remarks.

CHHATTISGARH
3/3

- (iv) Internal Audit:
 (a) No internal audit was conducted in the year 2015-16.
 (b) No internal audit in current year also.
 (c) The system of Internal audit i.e. whether by hired CA or In-House arrangement not indicated. Instead "yes" has been indicated which does not convey any meaning. Please communicate correct information
 (d) Current status.
- (v) Computerized Accounting:
Please take necessary steps to discontinue the manual system of accounting since accounting software is already available, for better efficiency, at all levels.

Chhattisgarh					
Location	No. of BRCs	Name and Version of Accounting Software	No. of Units Fully Computerized	Parallel System (Manual and in Computer Dated)	Manual System only (in 2nd Season)
CB	16	(15)	(15)	(16)	(17)
As on 31/03/2017					
DPO	1	Tally ERP9.0	1	1	NA
DPOs	27	Tally ERP9.0	27	27	NA
BRCs	150+33	Tally ERP9.0	150+33	150+33	NA

- CHHATTISGARH
M2
- Both Manual and Computerized accounting
 - Requires review

7. DADRA & NAGAR HAVELI

- (i) Staffing:
 - > Posts lying vacant for a long time at DPO level;
- (ii) Accounts Training
 - > Not reported all through the year;
- (iii) BRS -
 - * No Remarks;
- (iv) Internal Audit
 - > Not started during 2016-17;
 - > Current Status

8. DAMAN & DIU

- (i) Staffing:
 - (a) Posts lying vacant for a long time;
 - (b) Attempts be made to fill up the vacancies at the earliest.
- (ii) Accounts Training:
 - (a) No intimation for whole year;
 - (c) Request lay emphasis on observations of internal audit / statutory audit and settlement thereof in the training, repeat problems being faced and also issues pointed out by MHRD.

(iii) BRS:

(a) No remarks.

(iv) Internal Audit (Quarterly)

> Not reported;

> Other interventions – Not reported.

DAMAR & DDU
2/2

9. DELHI

(i) Staffing:

(a) Vacancies at SPO and DPO Levels for a long time;

(b) Attempts be made to fill up the vacancies at the earliest.

(ii) Accounts Training:

(a) Training conducted on "FINANCIAL MANAGEMENT RELATED" AND "FINANCIAL MANAGEMENT" ?????

(b) Duration not indicated;

5/2

(iii) Internal Audit:

a) "Matter is under Process regarding the constituting of Internal Audit Wing" is the only remark given all through the year;

b) Current Status?

DEUS
M/2

(iv) Computerized Accounting:

a) Both Manual and Computerising Accounting;

b) Please review at SPO and DPO levels.

DEUS
M/2

10. GOA**(i) Accounts Training:**

Review meeting training for one day is not a training. Five day training to Accounts and Audit staff is mandatory every year; while planning and conducting the Accounts training please ensure that provisions contained in the FMP Manual are fully observed.

(ii) BRS:

No remarks.

(iii) Internal Audit:

- a) Not conducted during 2016-17 due to administrative reasons;
- b) Now has begun
- c) Current Status????

11. GUJARAT**(i) Staffing:**

- (a) Posts vacant at SPO and DPO levels for a long time;
- (b) Please take necessary steps either to fill up or surrender the post.

(ii) Accounts Training:

- 900 Programmes completed?? At BRC/CRC/SMC
- What about DPO;
- No training details. Instead "Various Districts" indicated

(iii) BRS:

- a) Lagging behind all through the year;
- b) No remarks.
- c) Requires to be galloped;

12. HARYANA

1/2

(i) Staffing:

Posts lying vacant for a long time at all levels.

(ii) Accounts Training:

- (a) Training will be conducted in next quarter every time;
- (b) Same reply furnished in the year 2014 and 2015 in every quarter.
- (c) No training conducted in the year 2014-15 and 2015-16 and now in 2016-17 also
- (d) Requires serious thoughts and action.

HARYANA

2/2

(iii) BRS:

No remarks.

(iv) Internal Audit:

- a) Regular Process mentioned in previous quarters;
- b) Now 2016-17 is under Process;
- c) Current Status????

13. HIMACHAL PRADESH

(i) Staffing:

Posts lying vacant for a long time at DPO and BRC levels.

(ii) BRS:

No remarks;

(iii) Internal Audit:

a) Internal Audit of remaining Six districts and SPO is on completion/compilation Stage;

b) Current Status???

14. JAMMU & KASHMIR

(i) Number of Bank Accounts:-

For 22 DPOs and 201 BRCs only one account being maintained.

(ii) For rest of the interventions, no information reported during the year;

(iii) E transfer: Through Bank Advice????

15. JHARKHAND

(i) Staffing:

a) Vacancies all all levels – 75% at SPO, 47% at DPO and 23% at BRC;

b) Take steps to fill up;

(ii) BRS :

a) "Pending debit/credit items which have been time barred have been finished till Dec. 2016 and in process till March, 2017????

b) No information for earlier three quarters;

c) No remarks;

(iii) Stale Cheques:

a) Rs.0.1397 lakh???

iii) Information for the previous quarters not received though promised on several occasions;

16.KARNATAKA

Information for fourth quarter received in Old formats, though discontinued two years ago;

- (i) BRS – No remarks;
- (ii) Internal Audit (Quarterly):
 - a) Upto II Quarter "Under Process",
 - b) For III Quarter – Completed upto Feb. 2017
 - c) Current Status???
- (iii) Stale Cheques:
 - a) Rs.0.83 lakh at DPO and Rs.13.28 lakh at BRC Levels;
 - b) Current Status???

17.KERALA

- | | |
|----|---|
| 17 | <ul style="list-style-type: none"> (i) Internal Audit Status as on Dec. 2016 <ul style="list-style-type: none"> a) SPO – AG audit upto 31.3.2015 and CA audit upto 31.3.2016; b) DPO and BRC Levels : CA audit upto 31.3.2016???? Not clear (iv) Computerized Accounting: <ul style="list-style-type: none"> a) At SPO level: Both systems indicated; Review; b) At DPO and BRC levels only (dash -) indicated??? |
|----|---|

18.MADHYA PRADESH

- | | |
|----|--|
| 18 | <ul style="list-style-type: none"> (i) Staffing: <ul style="list-style-type: none"> • Posts have been lying vacant for a long time at SPO (27%), DPO (23%) and BRC (62%) levels. (ii) Accounts Training: <ul style="list-style-type: none"> [a] Training imparted in the review meeting is not to be considered a training. As per FMP Manual 5 days training is mandatory./ |
|----|--|

MADHYA PRADESH

2/3

- | | |
|----|---|
| 18 | <ul style="list-style-type: none"> (iii) BRS: <ul style="list-style-type: none"> No remarks (iv) Internal Audit: <ul style="list-style-type: none"> a) In Progress Indicated in all the quarters; b) Current Status ??? (iv) Computerized Accounting: <ul style="list-style-type: none"> • Both systems of accounting; • Review and discontinue. |
|----|---|

19. MAHARASHTRA (28/9/2016 – 73) 1/3

(i) Staffing:

- Posts have been lying vacant for a long time at DPO (30%) and BRC (38%) levels.

(ii) Accounts Training:

- (a) Training details not specified. Instead date specified;

- (b) Training during review meeting is not recognised. Five days training is mandatory every year;

MAHARASHTRA
73
(iii) BRS:

No remarks.

(iv) No. of Bank Accounts:

- Against 34 districts, 57 bank accounts being maintained;
- Higher. Any dormant accounts????
- Please review and minimize.

MAHARASHTRA
73
(v) Internal Audit [Quarterly by CA]:

- Even after completion of the year 2016-17, still the internal audit for the year is in process.
- Current status????
- Please plan and exhibit timely performance

(vi) Computerized Accounting:

- Both Systems;
- Review, consider and shift to computer;
- Pointed out earlier also.

20. Manipur 1/3

(i) Staffing :

At DPO and BRC levels 19% and 17% posts have been lying vacant;

(ii) Internal Audit

- Not Started for 2016-17;
- Current Status????

(iii) Bank Reconciliation Statement:

No remarks

(iv) Stale cheques:

- a) Regular Affairs in Manipur; Needs review
- b) Against Rs in lakh, indicated in rupees;
- c) Current status

(v) Computerized Accounts

- Both Systems;
- Review, consider and shift to computer;
- Pointed out earlier also.

Manipur
2/2

21. MEGHALAYA

(i) Staffing:

- a) Posts lying vacant at DPO and SPO levels;
- b) Take steps to fill them up

(ii) Bank Reconciliation Statement:

No remarks.

(iii) Internal Audit

- a) Status for II to IV Quarters not indicated;
- b) Present Position???

(iv) Computerized Accounting:

- Both Systems;
- Review, consider and shift to computer;
- Pointed out earlier also.

22. MIZORAM

(i) Accounts Training:

- (a) Lesser achievement against Planned;
- (b) SPO 0 against 11; DPO 2 against 8; BRC 2 against 66 and SMC 530 against 2288
- Programmes planning;

(ii) Computerized Accounting:

- Both Systems;
- Review, consider and shift to computer;
- Pointed out earlier also.

6/2

23. NAGALAND

(i) Accounts Training:

- No training so far,
- Five day training for Accounts and audit staff mandatory every year;

(ii) Internal Audit:

- In Progress
- Current Status?????

(iii) Computerized Accounting:

- Both systems;
- Consider discontinue Manual System.

24. ODISHA

1/2

(i) Accounts Training:

- (a) Please indicate the actual number of persons trained vis-a-vis the target number of persons to be trained, and also the dates of the training programmes completed.

(ii) No. of Bank Accounts (Multiple Bank Accounts):

- One SPO and nine bank accounts
- 30 DPOs and 109 accounts.
- Any dormant accounts?????
- Please review and minimize.

24. ODISHA

3/3

(iii) Stale Cheques:
Stale cheques are a continuous affair, as reported during the last six quarters. The details communicated to us are, as under:

S. No.	Quarter ending	Amount of stale cheques (Rs. In lakhs)
1.	30/03/2013	264.84
2.	30/06/2013	58.63
3.	30/09/2013	65.45
4.	30/12/2013	260.49
5.	31/03/2014	254.58
6.	30/06/2014	163.39

- Please take necessary steps to bring the amount of stale cheques to zero.
- Also send us the age and amount of the stale cheques. Mail sent on 25/10/2016 no reply received.

(iv) Internal Audit (Quarterly by CA):

- Completed upto 2014-15 only.
- Very late.
- Starting soon. Expedited steps required.
- Please intimate the likely date of commencement and completion of internal audit.

(v) Computerized Accounting:

Please take necessary steps to discontinue the manual system of accounting at SPO / DPO levels for better efficiency.

(vi) Information as on 30/9/2016 No.

ODISHA

2/4

25. PUDUCHERRY

(i) Staffing:

The posts have been lying vacant for a long time.

(ii) Accounts Training:

- (a) Please indicate the target vs actual number of beneficiaries.
- (b) Request by emphasis on observations of internal audit / statutory audit and settlement thereof in the training, repeat problems being faced and also issues pointed out by MHRD.

26. PUNJAB

(i) Staffing:

- (a) Please indicate the date of four vacancies lying vacant at DPO level.
 (b) Against 217 BRCs 372 positions of accountants????
 (c) Is it as per PAB approval?

(ii) Accounts Training:

In one day workshop following areas covered

- 1. EPF Matters
- 2. TDS
- 3. Cash book maintenance
- 4. Settlement of Outstanding advances.
- 5. TA/DA
- 6. Procurement Procedures

Is it possible with quality????

PUNJAB
3/4

(a) Please indicate the target number of beneficiaries vis-à-vis actual number of beneficiaries.

(b) Please also indicate the dates of training.

(c) As per FMP Manual para 36 a minimum of 5 days training to Accounts and Audit staff is mandatory in a year. The accounts staff so trained at district level will provide training to block level staff, who in turn will provide training to staff at cluster and SMC level. One day training has been imparted.

(d) Request key emphasis on observations of internal audit / statutory audit and settlement thereof in the training, repeat problems being faced and also issues pointed out by MHRD.

PUNJAB
3/4

(iii) Internal Audit (In-House arrangements):

- The following data given for internal audit status is not clear.

Location	No. of Districts of BRC	Frequency (Quarterly / Half Yearly / Annually etc.)	Status as on 31st March, 2016	Completed upto 1st Ctr of 2016-17	Completed upto 2nd Ctr of 2016-17
SPO	1	Weekly	0	1	1
DPOs	22	quarterly	22	14	20
BRCs	217	Yearly	217	58	125

- Please indicate the likely date of completion of internal audit in the remaining districts / BRCs.

PUNJAB
3/4

(iv) Computerized Accounting:

- (a) Please take necessary steps to discontinue the manual system of accounting at all levels for better efficiency.
- (b) The cash book and advance register can also be maintained on computer. Request maintain them.

PUNJAB
3/4

27. RAJASTHAN (28/10/2016 – 13)

(i) Staffing:

175 positions have been lying vacant at block level for a long time.

(ii) Accounts Training:

- (a) Contents of training programme column – HCM, RIPA, Jalpur has been mentioned????
- (b) Please indicate the target number of beneficiaries vis-à-vis actual number of beneficiaries.
- (c) Please also indicate the dates of training.
- (d) Request lay emphasis on observations of internal audit / statutory audit and settlement thereof.

1/4

(iii) BRS:

The BRS is lagging behind as usual. Please take expeditious action to update the same immediately.

RAJASTHAN
1/4

(iv) No. of Bank Accounts:

- (a) Against 33 districts, 102 SSA bank accounts excluding NPEGEL accounts at DPO level are being maintained. Please review the essentiality of maintaining multiple accounts for reducing the same to the minimum desirable level. Are there any dormant accounts???

(v) Stale Cheques:

- Rs. 10057.00 lakh are being shown under this head???
- Please furnish revised details of this amount. There was no amount under this head in June 2016.

(vi) Internal Audit:

- (a) Please indicate the likely date of completion of internal audit for the year 2014-15 and 2015-16.
- (b) While giving details as on 31/3/2016 it was mentioned that "CA firms have been selected to conduct internal audit upto June 2016".
- (c) As on 31/3/2015 (2014-15) the status of internal audit was communicated as detailed below:

RAJASTHAN
N/4

SPD	-	Nil completed
DPO	-	18 completed
BRC	-	119 completed

Now it is being reported that IA for the year 2014-15 is in progress. This is not clear and may please be clarified.

(vii) Computerized Accounting:

- (a) Manual accounts are being maintained in 21 districts???
- (b) Please take necessary steps to discontinue the manual system of accounting since accounting software is already available, for better efficiency.

RAJASTHAN
4/4

28. SIKKIM (14/11/2016 – 29)

✓/2

(i) Staffing:

Please indicate the name and number of each post separately for all levels.

(ii) Accounts Training:

- (a) No training till 14th November, 2016. Requires immediate action for conduct of training.
- (b) Please indicate the target number of beneficiaries.
- (c) Request lay emphasis on observations of internal audit / statutory audit and settlement thereof in the training, repeat problems being faced and also issues pointed out by MHRD.

✓/2
(iii) Computerized Accounting:

Please take necessary steps to discontinue the manual system of accounting since accounting software is already available, for better efficiency, at DPO level.

29. TAMIL NADU (10/11/2016 – 25)

✓/2

(i) Staffing:

For 402 BRCs, 872 posts have been shown????

(ii) Accounts Training:

- (a) Please indicate the target vs actual number of beneficiaries.
- (b) Request lay emphasis on observations and settlements of internal audit / statutory audit.
- (c) Training on maintenance of cash book, preparation of vouchers may be provided to freshers only.

(iii) BRSS:

No remarks w.r.t. pending entries.

✓/2
(iv) No. of Bank Accounts:

- (a) For 30 districts only one SSA account.
- (b) For 402 BRCs only one SSA account and
- (c) For 61 KGBVs only one SSA account????

✓/2
(v) Computerized Accounting:

Please take necessary steps to discontinue the manual system of accounting since accounting software is already available, for better efficiency, at all levels.

30. TELANGANA (02/09/2016 – 48)

1/2

- [i] Staffing:
 - (a) Posts have been lying vacant for a long time at SPO and DPO levels.
- [ii] Accounts Training:
 - (a) Please send the training schedule for the year 2016-17 as mentioned by you. Almost 3/4th of the year is over.
 - (b) Request lay emphasis on observations of internal audit / statutory audit and settlement thereof in the training, repeat problems being faced and also issues pointed out by MHRD.

[iii] Bank Reconciliation Statement:

TELANGANA
1/2

No remarks w.r.t. pending entries.

[iv] Internal Audit

(a) Please indicate the likely date of completion of internal audit for 1st quarter besides likely date of commencement for 2nd quarter.

[v] Computerized Accounts:

Format not filled in completely. The alphabets CGG not clear.

[vi] Information as on 30/9/2016 No.

31. TRIPURA (29/07/2016 – 14)

1/2

- [i] Accounts Training:
 - (a) Please Indicate the target number of beneficiaries vis-à-vis actual number of beneficiaries.
 - (b) Please also indicate the dates of training.
 - (c) Contents of training "Cash Book, Journal, Ledger, Income and Expenditure Accounts, Receipt and Payment Accounts, Norms for regulating Advances, rules for Adjustment of Advances, Trial Balance, Physical verification, Classification of Assets and Liabilities and Audit" need review.
 - (d) Request lay emphasis on observations of internal audit / statutory audit and settlement thereof in the training.
- + [ii] BAS:
No remarks w.r.t. pending entries.

[iii] Computerized Accounting:

TRIPURA
1/2

Please take necessary steps to discontinue the manual system of accounting at SPO / DPO levels since accounting software is already available, for better efficiency.

[vi] Information as on 30/9/2016 No.

32. UTTAR PRADESH (26/10/2016 – 31)**[i] Staffing:**

The information has been sent in the old formats. Mail with new formats sent. Post wise details not indicated.

[ii] Accounts Training

- (a) Please indicate the target number of beneficiaries vis-à-vis actual number of beneficiaries.
- (b) Please also indicate the dates of training.

[iii] Bank Reconciliation Statement:

No remarks w.r.t. pending entries.

UTTAR PRADESH

3/4

[iii] No. of Bank Accounts:

- Compared to 75 districts, 225 Bank Accounts are being maintained at DPO level (Mail dated 7th October 2016). Review and reduce to minimum require.
- As against 225 accounts, vide mail dated 26th October 2016, only three bank accounts have been communicated????

[iv] Computerized Accounts

UTTAR PRADESH

3/8

Location	No. of Districtic BRC	Name and Version of Accounting software	DPOs	BRCS	Parallel System (Bilingual and on Computer Both)	Comments
As on 30.6.2016 & upto 30.09.16						
SPO	1	Tally ERP-9	1	1	No	
DPOs	75	Tally ERP-9	75	75	No	
BRCS	880	Tally ERP-9	880	880	No	

- Col. 6 all units fully computerized. Col. 8 Manual system only in all the units????
- Please take initiative for discontinue manual system of accounting in view of the advantages attached to computerized accounting.

[v] Internal Audit:

UTTAR PRADESH

4/4

Location	No. of Districtic BRC	Internal Audit System (whether in-House or hired CA firm etc.)	Frequency (Quarterly / Half Yearly / Annually etc.)	Status as on 31st March, 2016	Completed upto 1st Qtr of 2016-17	Completed upto 2nd Qtr of 2016-17
SPO	1		Annually	1	1	1
DPOs	75		Annually	14	14	14
BRCS	880		Annually	117	185	185

- Col. No. 5 not filled in properly.
- All information w.r.t. SPO furnished.
- Out of 75 DPOs status of 14 furnished.
- Similarly out of 880 BRCS status of 185 furnished.

33. UTTARAKHAND (18/11/2016 – 33)

(i) Accounts Training:

- (a) The target number of beneficiaries besides the likely date of commencement of training programmes may please be indicated.
- (b) Almost 3/4th of the year is already over the training is yet to start.
- (c) Request lay emphasis on observations of internal audit / statutory audit and settlement thereof in the training, repeat problems being faced and also issues pointed out by MHRD.

UTTARAKHAND
33

(ii) BRS:

- (a) The Bank Reconciliation statement at BRC level is lagging behind as usual as only 11 out of 13 (DPO) and 75 out of 95 (BRC) accounts have been reconciled as on 30/9/2016. Efforts be made to reconcile all the accounts on monthly basis as laid down in FMP Manual.
- (b) This has been pointed out earlier also.

(iii) No. of Bank Accounts:

- (a) Against 33 districts, 27 bank accounts are being maintained at DPO level,
- (b) Any dormant account????
- (c) Please review the expediency of maintaining multiple accounts for reducing the same to the minimum desirable level.

(v) Internal Audit (considerably lagging behind):

Location	No. of Districts / BRC	Internal Audit System (whether In-house or hired CA firm etc.)	Frequency (Quarterly / Half Yearly / Annually etc.)	Status as on 30 June, 2016	Completed upto 2nd Qtr of 2016
SPO	1	IN HOUSE	HALF YEARLY	1	NIL
DPOs	13	-	-	1	NIL
BRCs	95	-	-	7	NIL

- * Frequency half yearly – completed NIL (2nd quarter at SPO).
- * DPOs – 13 completed NIL
- * BRCs – 95 completed NIL?????
- * Expedited steps required to complete it.

UTTARAKHAND
33

(vi) Computerized Accounting:

Please take necessary steps to discontinue the manual system of accounting at SPO / DPO levels since accounting software is already available, for better efficiency.

(vii) E-Transfer of funds:

✓ Why DD at district to sub-district???

34. WEST BENGAL (26/10/2016 - 31)

[i] Staffing:

A few posts have been lying vacant at different levels for a long time.

[ii] Accounts Training:

- (a) Please indicate the actual number of persons trained vis-a-vis the target number of persons to be trained during the year, and also the dates of the training programmes completed.
- (b) Request by emphasis on observations of internal audit / statutory audit and settlement thereof in the training, repeat problems being faced and also issues pointed out by MHRD.
- (c) School level accounting is extremely elementary as most of the financial personnel would be qualified beyond this level.

3/4

WEST BENGAL

3/4

[iii] No. of Bank Accounts:

Level	No. of Districts/ SRC	No. of Bank Accounts as on 30/09/2016	
		SSA	KGBV
SPO	1	2	1
DPOs	21	27	21
BRCS	341	643	115

- Multiple number of accounts are being maintained for lesser DPOs / BRCS / KGBVs.
- Please review the essentiality of maintaining multiple accounts for reducing the same to the minimum desirable level, for better efficiency.

35.2

[iv] State Cheques:

It appears that state cheques are a continuous affair in the State, as reported during the last three quarters. The details communicated to us are as under:

S. No.	Quarter ending	Amount of state cheques (Rs. in lakh)
1.	31/12/2015	16.25
2.	31/3/2016	3,647.5
3.	30/6/2016	10,995.31
4.	30/9/2016	8,815.85

Please take necessary steps to bring the amount of state cheques to zero. Also please send us the age and amount of the state cheques.

WEST BENGAL

3/4

WEST BENGAL

3/4

[vi] Computerized Accounting:

Location	No. of Districts/ SRC	No. of Units fully Computerized	As on 30.09.2016	
			Parallel System (Manual and on Computer Both)	Normal System only (with reason)
SPO	1	1	0	0
DPOs	21	19	11	0
BRCS	341	523	497	26

- (a) For 341 BRCS 523 units have been stated to be fully computerized. Please elucidate.
- (b) Parallel system of accounting being followed in 497 BRCS.
- (c) Total???
- (d) Please take necessary steps to discontinue the manual system of accounting at SPO / DPO levels for better efficiency.

33

Annual Report 2014-15 still awaited

- Arunachal Pradesh – Nothing received
- Jharkhand – Nothing received
- Telangana – Hindi version and Delay statement
- Daman & Diu - Hindi version and Delay statement
- Puducherry – 25 copies each in Hindi and English alongwith Delay statement
- Chhattisgarh – Delay statement
- Gujarat – Hindi version and Delay statement
- Odisha – Hindi version and Delay statement

Annual Report 2015-16

- All the States / UTs are requested to submit Annual Report 2015-16 – 50 copies each in Hindi and English immediately alongwith Delay Statement.



ANNEXURE - I

Dear Sir / Madam
and Staff Officers
and Staff Officers
and Staff Officers

C&AG Performance Audit Report 2010-11 to 2015-16

On
Implementation of Right of Children to Free and
Compulsory Education Act, 2009

51st Quarterly Review Meeting of
Finance Controllers on 5th & 6th June, 2017
at New Delhi

Introduction

C&AG while conducting the performance audit on implementation on RTE Act 2009 in respect of States/UTs has highlighted certain serious irregularities / lapses and sought for the replies on an immediate basis.

In view of the seriousness of the matter, you are requested to get replies to the points in respect of States/UTs be expedited by 03.05.2017 enabling us to examine the same and clarify our stand to C&AG on the issues.

1. Heavy unutilized balance

During 2010-11 to 2015-16, it was observed that in 35 States/UTs, the unutilized amount at the close of each year ranged between Rs. 12,239.45 cr. to Rs. 17,281.66 cr. In Bihar, the unutilized balance was an alarming high Rs. 32,105 cr. out of Rs. 54,102 cr. (59 per cent) of the available funds during the years 2010-11 to 2015-16.

2. Outstanding advances

Scrutiny of the records of States/UTs revealed that there were consistently huge outstanding advances amounting to Rs. 4,984.91 cr., Rs. 10,053.68 cr. and Rs. 5,286.97 cr. lying with the SISs at the end of 2013-14, 2014-15 and 2015-16 respectively.

The specific reasons for the heavy outstanding advances in respect of your States/UTs inter-alia inferring the steps taken to minimize the advances with latest outstanding advance figures (as on 31.03.2017) may be intimated.

Contd...

3. Delay in release of funds by State Government to SIS etc.

In some cases, there is a delay in release of funds by various functionaries of State Government to SIS and by SIS to Districts etc. The specific reasons for the delay in release of funds and remedial measures taken to minimize the delay may be intimated. Meghalaya, Goa, Nagaland, Rajasthan, Arunachal Pradesh, Mizoram (with data for last 7 years 2010-11 to 2016-17).

4. Irregular release/ utilization of funds

Irregularities highlighted relates to the following States/UTs:

i) Chandigarh: Chandigarh administration deposited Rs. 7.50 cr. with Executive Engineer, CP Division No. 4, UT Chandigarh for construction of new building for New Primary school Dhanot without taking prior approval from the finance department, Chandigarh Administration.

Contd...

- i) Andhra Pradesh - An amount of Rs. 8.95 cr. was diverted from SSA grant to National Programme for Education of Girls at Elementary level (NPEGEL) scheme during 2013-14 without any approval of the Ministry/Direct. Also an expenditure of Rs. 0.35 cr. was incurred in 2014-15 on NPEGEL scheme by diverting from SSA grant.
- ii) Uttar Pradesh - In 2010-11 and 2013-14, funds amounting to Rs. 5.38 cr. and Rs. 25.61 cr. (Total Rs. 30.99 cr.) respectively were diverted from SSA to National Programme of Education for Girls at Elementary level (NPEGEL). Whereas in 2012-13, 2013-14 AND 2014-15, Rs. 26.14 cr., Rs. 5.57 cr. and Rs. 54.85 cr. (Total Rs. 86.57 cr.) respectively was diverted from NPEGEL to SSA, though handing by NPEGEL was stopped from 2013-14.
- iii) Manipur - Rs. 330.35 lakh meant for construction of school buildings was unauthorisedly diverted by the State Project Officer for renovation of SPO and George, (Fopaper) (Rs. 1.81 cr.), renovation of chowkela quarter of SPO (Rs. 6.11 m.), development of houses of SPO (Rs. 0.30 cr.), strengthening of compound wall (Rs. 0.09 cr.), purchase of laptop etc. (Rs. 1.30 cr.).

Contd...

- v) Andhra Pradesh - Funds to the tune of Rs. 1.73 cr. were diverted to various department during 2012-13 to 2015-16 in the form of Advances to other Departments/Offices which did not fall under the framework of SSA.
- vi) Andaman & Nicobar Islands - Construction of additional classrooms without requirement in the 2012-13 at a cost of Rs. 62.63 lakh resulted in avoidable expenditure.
- vii) Gujarat - HM room and office rooms would not count as a classroom for the purpose of maintenance grant. Further 3 primary schools which had no classroom also claimed the maintenance grant. This has resulted excess payment of Rs. 31.70 lakh.
- viii) Chhattisgarh - Expenditure of Rs. 8.72 cr. was incurred (Rs. 6.41 cr. November 2011 and 2.31 cr. in July 2013) on a school building which was on a dryland land. The court gave decision in the favour of the petitioner in July 2013.

Contd...

- S. Misappropriation of funds**
Suspected cases of misappropriation of funds are given below:
- i) Odisha - Misappropriation by Head Masters (HMs); i.e. Five sampled district Rs. 1.04 cr. was withdrawn and retained by 53 HMs without executing 30 infrastructures works allotted to them.
- ii) Bihar - During net check of the records of DPOs and schools, it was noticed that HMs of 234 schools in six districts had withdrawn funds of Rs. 12.06 cr. up to 2014-15 meant for civil works from the account of Vidyalaya Shiksha Samiti (VSS).
- iii) Assam - In selected districts of Dibrugarh, Kokrajhar, Lakhimpur and Darrang, during 2010-11 to 201-15, Rs. 339 cr. cr. was sanctioned and released to different School Management Committee (SMC) for 11,268 civil construction works, such as additional classrooms, boys toilet and HM room etc. of which 842 works, estimated to cost Rs. 21.92 cr. remained incomplete as on 31st Dec. 2016.

Contd...

Against the estimated amount of ' 21.92 crore (released amount ' 17.69 crore), ' 10.87 crore was utilized in civil construction works and ' 5.47 crore remained in the SMCs accounts. The balance ' 1.35 crore was reported by District Monitoring Committee as being misappropriated by the Secretary/President of the SMCs.

- 6. Short utilization of funds in implementation and monitoring

Research, Evaluation, Monitoring and Supervision (REMS) - The status of funds allotted and utilized in nine states is detailed below:

Contd...

Table 7: Utilization of funds under REMS

[In crore]

	2018-19	2019-20	2020-21	2021-22
1. Andhra Pradesh	100.00	100.00	100.00	100.00
2. Bihar & Jharkhand	8.21	5.81	1.86 (31.20)	0.00 (0.00)
3. Gujarat	20.73	18.16	1.51 (5.20)	0.00 (0.00)
4. Maharashtra	100.00	100.00	100.00	100.00
5. Odisha	100.00	11.53	11.93	3.59 (10.90)
6. Punjab	100.00	100.00	100.00	100.00
7. Tamil Nadu	20.51	31.29	15.40	30.59 (88.97)
8. Uttar Pradesh	100.00	100.00	100.00	100.00

Source: Data compiled from State Reports.

The above table indicates short utilization of funds by states ranging from 32 (Maharashtra) to 89 (Gujarat) per cent. The reasons for short utilization of funds by respective State Government may be intimated.

Contd...

7. Learning Enhancement Program (LEP)

The status of funds allotted and utilized in eight states is tabulated below:

Table 8: Utilization of funds under LEP

	2018-19	2019-20	2020-21	2021-22
1. Bihar & Jharkhand	84.14	34.73	25.41 (48)	0.00 (0.00)
2. Gujarat	100.00	100.00	100.00	100.00
3. Maharashtra	126.30	181.38	31.44 (35)	0.00 (0.00)
4. Maharashtra	126.30	181.38	31.44 (35)	0.00 (0.00)
5. Odisha	120.81	43.34	31.07 (31)	0.00 (0.00)
6. Punjab	100.00	100.00	100.00	100.00
7. Tamil Nadu	1.17	1.00	0.77 (17)	0.00 (0.00)
8. Uttar Pradesh	100.00	100.00	100.00	100.00

Source: Data compiled from State Reports.

Contd...

The above table indicates short utilization of funds by states ranging from 9 to 60 per cent. The reasons for short utilization of funds may be intimated.

8. Community Mobilization (CM)

The status of funds allotted and utilized in seven states is tabulated below:

Table 9: Utilization of funds under Community Mobilization

	2018-19	2019-20	2020-21	2021-22
1. Andhra Pradesh	47.43	21.44	23.27 (42)	0.00 (0.00)
2. Bihar & Jharkhand	100.00	100.00	100.00	100.00
3. Gujarat	8.88	7.68	1.34 (65)	0.00 (0.00)
4. Maharashtra	100.00	100.00	100.00	100.00
5. Odisha	37.06	29.90	5.83 (24)	0.00 (0.00)
6. Punjab	100.00	100.00	100.00	100.00

Source: Data compiled from State Reports.

Contd...

9. Irregular depictions in Annual Accounts of SISAs

As per para 106.2 of FMAP of SSA, SISAs shall maintain proper accounts and other relevant records and prepare annual accounts comprising the receipts and payments accounts and Statement of Liabilities in such form as may be prescribed by the Registrar of Societies.

Contd..
Irregularities noticed in the annual accounts of few states is detailed below:

		State/Union Territory		Amount (in crores)	
3.	Jharkhand				

An amount of ₹ 3,147.18 crore was released by Director, Elementary Education (DEE) to Sarva Siksha Abhiyan (SSA) during 2010-11, but utilization of amount account proposed audited by the PAU Delhi revealed that only ₹ 2,033.24 crore was accounted for and balance of ₹ 113.75 crore was not accounted for in accounts.

The PAU Delhi in June 2010 stated that DEE had released funds for supply of desks and benches besides repair work also. Only the funds received for 554 were shown in accounts. It was further noted that the difference of ₹ 113.75 crore in the year 2010-11 was yet to be reconciled whereas ₹ 21.30 crore in the year 2010-11 were released against payment of salary to teachers. The reply from PAU Delhi at project accounts were not indicated and remaining amount was not accounted by the PAU Delhi.

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Contd..
Irregularities noticed in the annual accounts of few states is detailed below:

		State/Union Territory		Amount (in crores)	
4.	Sikkim				

Cash book is the principal record of all money transactions which take place every day and all other registers are subsidiary to it. It was observed that the funds received from the Centre/State Governments were not accounted for in the cash books on a number of occasions as shown below:

Table 10: Fund received via SSB Amount taken to cash book.

19

Contd..

SNo.	State/Union Territory	Year	Fund received		Amount account (entered in record books each month)	
			Central Share	State Share	Central share	State share
		2010-11	44.69	2.62	24.49	2.21
		2011-12	49.23	3.20	43.21	3
		2012-13	35.94	4.99	0	0
		2013-14	41.02	4.89	41.35	4.89
		2014-15	45.76	3.03	18.50	3
		2015-16	43.54	6.27	33.26	2.90
		Total	209.61	23.33	164.71	8.21

Source: Departmental data
Thus, certain provisions are not complied with.

18

Contd..

10. Certification of accounts by Chartered Accountant Firms

Chapter VIII of FM&P of SSA stipulates that the annual accounts of SS would be audited by CA firm selected from the CAG/State AG's empanelled list. The CA firm is to complete the audit of the accounts by 31st August and submit its report by 30th September every year, certifying that the accounts are true and fair to the best of their knowledge. The State Government would forward the audit report to Government of India for acceptance by 1st November every year.

Text check of record of certification of accounts of SS for 2014-15 of 27 States/UTs revealed that in only 8 states viz Andhra Pradesh, Bihar, Chandigarh, Chhattisgarh, Jharkhand, Delhi, Punjab and Sikkim, CA firm completed the audit within the prescribed time and in another nine states/UTs viz Andhra Pradesh, Bihar, Chandigarh, Chhattisgarh, Delhi, Sikkim, Uttar Pradesh, Rajasthan and West Bengal the CA firm submitted the report within the prescribed time. Further none of the State Governments forwarded the Audit Report to Government of India by the prescribed date.

Contd...

11. Procurement/Distribution of text books and uniforms

Cases of irregularities in procurement and distribution of text books/

Sl. No.	State/UT	Details
1	Uttar Pradesh	Records of the Mission Director revealed that Chhattisgarh Text Book Corporation (CTBC) supplied 26,27,818 text books (Class VI to VIII) during 2012-13 to 2013-16 at the price ranging from ₹ 256 to ₹ 317 per child against the ceiling of ₹ 250 per child (norms prescribed in SSA Framework). This resulted in extra expenditure of ₹ 7.70 crore.

Contd...

Records of the Mission Director revealed that Chhattisgarh Text Book Corporation (CTBC) supplied 26,27,818 text books (Class VI to VIII) during 2012-13 to 2013-16 at the price ranging from ₹ 256 to ₹ 317 per child against the ceiling of ₹ 250 per child (norms prescribed in SSA Framework). This resulted in extra expenditure of ₹ 7.70 crore.

The Mission Director stated (May 2016) that the payment was made for supply of text books within the approved budget provision. The reply does not address the issue of procurement at a higher price.

Contd...

Sl. No.	State/UT	Details
3	Bihar	Total enrolment in Government and Aided schools during 2010-11 was 3.79 crore, however, only 3.79 crore sets of text books were printed during this period. Consequently 10.81 lakh children were deprived of free text books during 2010-11 due to short printing of books. In four selected districts (Dongargarh, Deoghar, Pahar and Simdega), books were not distributed among 14.83 lakh students during 2010-11. Further, it was checked 59 schools of two districts (Giridih and Pahar), 12,358 out of 33,223 students of class I to VIII did not receive free text books during 2010-11. Bihar School Project Council (BSPC) stated that the State Government decided to print the text books on the basis of student attendance and availability text books in book bank of every school. Reply of the State is not feasible as distribution of books should be on the basis of enrolment and not as per attendance.

Contd...

Uniforms were required to be supplied to all categories of students, but eligible students belonging to Above Poverty Line (APL) category were not provided with uniforms during 2012-16.

Records of Nagaland Shiksha Koshika (NSK), revealed that 42,58 lakh books were short supplied to districts against the supply order of 56.68 crore books during 2010-16. Districts which were not provided books by the NSK, Nagaland Nagas, mixed additional amount after the session started. This led to delayed distribution of text books.
1,19,933 books of different subjects were not distributed during 2013-16 in three districts (Nagaland, Dantap, and Raithal) and in three districts (Nagaland, Dantap, and Raithal), 4,32,497 books were distributed after assessment of reason between July to November.
The DPSI stated that delayed distribution was due to delay in supply from the Nagas and the timely distribution of text books would be ensured in future.

Contd... 5. Books	
5. Maharashtra	Maharashtra Prathmik Shikshan Parishad (MSP) places orders on Maharashtra State Bureau of Text Book and Curriculum Research (MBTRCR), Pune for printing of notebooks and workbooks for free distribution to children enrolled in Government and aided schools up to class VIII. During 2013-14, out of 13,31 crore books, 13,09 crore books (99.3% per cent) were supplied by MBTRCR after the commencement of textbook service. The delays ranged between one to six months. As a result, the books could not be distributed to the children on time.
6. Odisha	Against the requirement of 2.77 crore of free test books, during 2013-14, for 54,39,756 students of class I to class VIII in Government and Aided schools, only 2.69 crore of books were supplied, resulting in short supply of 7.2 lakh books. As a result, 59,719 students did not receive full set of books. During the year 2013-14, students of class IV to VIII received the books partly.
Contd... 6. Books	
7. Uniforms	
7. Maharashtra	22 to 37 per cent of the eligible children were deprived of free school uniforms during 2013-14 (except for the year 2012-13) due to late release of funds (₹ 33.39 crore) at against PWD approved rates. During 2012-13, 3,44,823 children were deprived of free school uniform.
8. West Bengal	Uttar Dinajpur district (West Bengal), Teacher-in-Charge of 13 schools reported that the quality of the uniform distributed during 2013-14 was very poor. Further, it was observed that garments of 17 children of Kaliyaganj Milkmanya Free Primary School, Uttar Dinajpur suffered to receive sub-standard quality uniforms.
9. Uttar Pradesh	In three un-registered colonies (Bishangarh, Chirapuri and Sohbatpur), ₹ 6.72 lakh books valued ₹ 3.9 crore were purchased in excess of requirement during 2013-14.
Non-distribution of school books in time and non-distribution/ distribution of substandard uniform adversely affects the education being imparted.	

Contd... 12. Irregularities in infrastructure development of schools	
12. Irregularities in infrastructure development of schools	As per Section 4 and 9 of the Act, it is the duty of the State Government/ Local Authority to provide infrastructure including school building, teaching staff and learning material. Further as per Section 19(1) of the Act, no school shall be established, or recognised, unless it fulfills the norms and standards specified in the Schedule to the Act.
A. Inadequate Infrastructure	
Test check in soft revealed that in seven States' UTs, there were shortcomings in infrastructure facilities as mentioned below:	
i) Chandigarh	Test check of Government St. Secondary School at Khuda Ali Shah, Chandigarh, revealed that the building of the school was unsafe due to major cracks in beams and leakages. Despite the request by the School Principal (July 2014), no corrective measures were taken by the Engineering Department and school was still running in unsafe building, thus, exposing the students (approximately 200) to risk.
	The Department accepted the (August 2015) the soft observation.
Contd... ii) Tripura	
	Physical inspection at Durgapur J.B. School under Charminar Municipal Council in North Tripura district revealed that the school was functioning in a Anganwadi Centre (AWC) since 2004. Further, the AWC was in a dilapidated and unhygienic condition.
	Similarly, Venkibaram Para J.B. School under Ganginagar Block in Dhalai district was running in a temporary bamboo shed since 2001. Rajibhan Chowdhury Para J.B. School under Damburnagar block, Gaibandha in Dhalai district was also running in a temporary room constructed with G.O Sheet since 2004.
	As a result, conducive atmosphere for imparting education was not prevalent in these three schools.

Contd...

v) Kerala

1,412 schools did not obtain Status certificates as of September 2016. Directorate of Public Instruction, Kerala informed that 146 schools were in unsafe condition.

vi) Jharkhand

In two of the four selected districts (Bokaro and Pashchim), 14 schools were without buildings. In two Government Primary Schools, three rooms out of existing six classrooms in one school and three rooms in another school were under unauthorised occupation and hence, not being used for teaching purposes.

vii) Maharashtra

Test check of 271 schools in two selected districts revealed that, 6 schools were running in rented buildings, 17 schools were without playground, 27 schools were without barrier free access and 2 schools were without boundary wall. In one school, 2 classes were found running in a dilapidated old kitchen building covered by asbestos sheets.

Contd...

viii) Delhi

In Delhi Municipal Corporations (DMC), construction and renovation works in schools are carried out by Engineering Department on the requisition of Education Department of respective DMCs. During 2009-16, Education Departments of North and South DMCs issued requisitions of various works in 95 schools. The status of these works as of July 2016 is tabulated below:

Table 17: Status of works

	Completed	Ongoing	Planned	Total
Halls	27	28	9	19 (84)
Schools	3	72	8	83 (100)
Others	0	0	0	0
Grand Total	2	3	8	13 (100)

Source: Data compiled from DMC Reports

Contd...

Audit scrutiny revealed the following:

- Works in seven schools were not taken up as budget was not made available by their respective Education Departments.
- Twenty-four works in North MCD and 26 works in South MCD were not started though requisitions were received by the Engineering Departments 7 to 78 months ago.
- Construction work of the Municipal Corporation Primary, Gopal Nagar was abandoned after completion of 50 per cent of work and incurring expenditure of ₹ 1.36 crore due to construction of Metro Station.

Contd...

viii) Tamil Nadu

Test check of 150 schools in 5 selected districts revealed that, 9 schools did not have barrier free access for crossing State Highway. Near and Durg检查 were conducted in the environs of broken tiled roof in one school; 13 schools were functioning in tiled roof buildings; 3 schools in buildings with asbestos sheet roofing; 11 schools in dilapidated buildings; and 19 schools did not have kitchen shed.

viii) Uttar Pradesh

- 105 schools were running without building; 403 schools were running in dilapidated buildings; and 858 schools were running in rented buildings.
- 26 school buildings were accommodating 2 to 3 PUs/ UPS each (total 58 schools) in Bahadurpur, Gorakhpur, Sultanpur and Unnao districts. Thus, proper school buildings were not provided to schools even after six years of implementation of the Act.
- Physical verification of PS Payal, Gorakhpur revealed that the school was being used as dairy/granary and PS Payal was running in the building of UPS Payal.

Contd...

The above causes indicate inadequacies of infrastructure posing risk to students and also failing to provide conducive environment for providing quality education.

II. Blocking of funds

Examination of records in eight states revealed blocking of funds by various agencies as detailed below:

State	Amount (in crores)
Jharkhand	1000
Odisha	1000
Uttaranchal	1000
Uttar Pradesh	1000
Chhattisgarh	1000
Bihar	1000
Haryana	1000
Madhya Pradesh	1000

Contd...

State	Amount (in crores)
Jharkhand	1000
Odisha	1000
Uttaranchal	1000
Uttar Pradesh	1000
Chhattisgarh	1000
Bihar	1000
Haryana	1000
Madhya Pradesh	1000

Contd...

Contd...

State	Amount (in crores)
Jharkhand	1000
Odisha	1000
Uttaranchal	1000
Uttar Pradesh	1000
Chhattisgarh	1000
Bihar	1000
Haryana	1000
Madhya Pradesh	1000

Contd.—

13. Irregularities in procurement

Irregular payment of 30.44 lakh in procurement of furniture

DPC, Sengia, Chhattisgarh placed (February 2011) supply orders worth 2.25 crore to 10 firms for supply of 7,895 tables and benches for UPS; and made payment of ' 2.10 crore. Payment were made in advance during 2011. The payment included Value Added Tax (VAT) amounting ' 34.58 lakh which was to be retained from the suppliers' bills as per the provision of Section 27 of the VAT Act and to be deposited in the Government Account. The firms concerned had not deposited the VAT amount in the Government Account. Further, five firms had not supplied (July 2016) 2,332 tables and benches valuing ' 45.86 lakh. Action against the suppliers had not been initiated for non-supply (July 2016).
 DPC, Sengia, Jharkhand, made irregular payment of ' 90.44 lakh on procurement of furniture.

Contd.—

13. Irregularities in procurement of computers/ accessories in Chhattisgarh, Tripura & Delhi

(i) PAB sanctioned (October 2010), ' 9.00 crore in 18 districts of Chhattisgarh under Computer Aided Learning Programme (CAL) for 288 UPSs to be developed under CAL with Large Format Display (LFD) computers.
 Supply order was issued (October 2010) by Rajiv Gandhi Shiksha Mission (RGSM) is a firm registered under Director General of Supplies & Disposal (DGS&D) rate contract, for supply of 246 units of computer equipment for schools at a total cost of ' 3.29 crore. Audit noted that the equipment were supplied by another firm, not registered under DGS&D rate contract and the payment of ' 3.29 crore was released to that firm. Thus, procurement of computer equipment of ' 3.29 crore was irregular.

ii

Contd.—

The RGSM Director stated (May 2016) that the second firm was an authorized dealer of the first firm to whom supply order had been placed. Reply is not acceptable because RGSM issued the supply order to the second party without terminating the contract with first firm. Besides, the second firm was also not registered under DGS&D.

(ii) DGS&D had approved ' 1.83 crore during 2011-12 for CAL programmes under Innovative Activities of ESA in Tripura. Accordingly, MHRD provided ' 1.83 crore to Rajya Shiksha Mission, Tripura in March 2012. The Rajya Shiksha Mission centrally procured 160 computer sets for ' 59.39 lakh (including ' 5.10 lakh for 5 years Annual Maintenance Contract) and distributed to eight Block Resource Commissioners (BRCs)/Urban Resource Coordinator (URC) in May 2013. Audit noted that no computer training was conducted by the BRCs/URC except one batch in Gourangpur, BRC under North Tripura District. Out of 160 computers, 26 were being used in the offices of the ISDEB/URC and 22 because non-functional and 112 were lying idle with BRCs/URC since March 2013 as displayed. The computers were not being used for the purpose for which they were procured and consequently intended benefits for providing innovative training to the teachers were not fulfilled.

Contd.—

(iii) During 2010-14, the Union Ministry of Elementary Education (UEM), Delhi made a total provision of ' 20.34 crore for CAL activities via, Infrastructure/Techology support in schools, Development of Hardware Software CAL system, Technical Personnel Programmes and Specialists, etc. of this, ' 7.01 crore was only utilized, having ' 13.33 crore reallocated as of March 2016, which constituted 65 per cent of the total budget.

14. Cases of irregularities in operation of schools

—One UPS w/c. Golaghat Jr. High School, Uttar Dinajpur, West Bengal though shown as functioning during 2012-13, was found closed during the visit of audit. On verification, it was inferred that the school was closed since December 2013 owing to non-arrival of teachers. The village (Golaghat) had no UPS within 3 to 7 KM. Hence, legally guaranteed right of education to the eligible students in a neighbourhood school in that village was not fulfilled.

ii

Contd..

- Khulkitola E.P. School, Uttar Dinhajpur, West Bengal is an Urdu medium school. But, Urdu teacher was not available in this school for the last five years, also, no Urdu scripted books also could be made available in the school for the last five years. Teacher in charge of the school stated that no classes were conducted in the school during last five years due to shortage of teacher and also due to non-availability of class room in good condition. However, only Mid-Day Meal was served during the school hour.

15. Discrepancies between UDISE and State(s) Data

The data collected during the audit of test checked schools in the states for the five interventions was compared to the corresponding UDSSG data. Differences in the information is tabulated below.

Table 20: Discrepancies in UDISE and State(s) data
(Per cent)

Table 30: Discrepancies in HRISE and State(s) data

1384 *et al.*

		1	2	3	4	5	6	7	8	9	10
		1	2	3	4	5	6	7	8	9	10
	Baseline	100	18.64	45.06	45.44	99.06	59.18	20.39	57.19	60.09	19.20
	Post-treatment	100	19.00	34.32	34.32	100.00	58.18	20.39	57.19	60.09	19.20
Rejection	Post-treatment	100	19.00	79.00	74.32	99.00	100.00	81.09	59.18	35.06	71.94
	Post-treatment	100	19.00	79.00	74.32	99.00	100.00	81.09	59.18	35.06	71.94
	Multiple	100	18.64	45.06	45.44	99.06	59.18	20.39	57.19	60.09	19.20

Table 20: Discrepancies in UPISE and State(s) data

(Per cent)

Table 20: Discrepancies in UDISE and State(s) data
(Per cent)

Table 20: Discrepancies in UDSE and State(s) data
(Per cent)

Table 20: Discrepancies in UDISE and State(s) data. (per cent)

Table 20: Discrepancies in UDISE and State(s) data

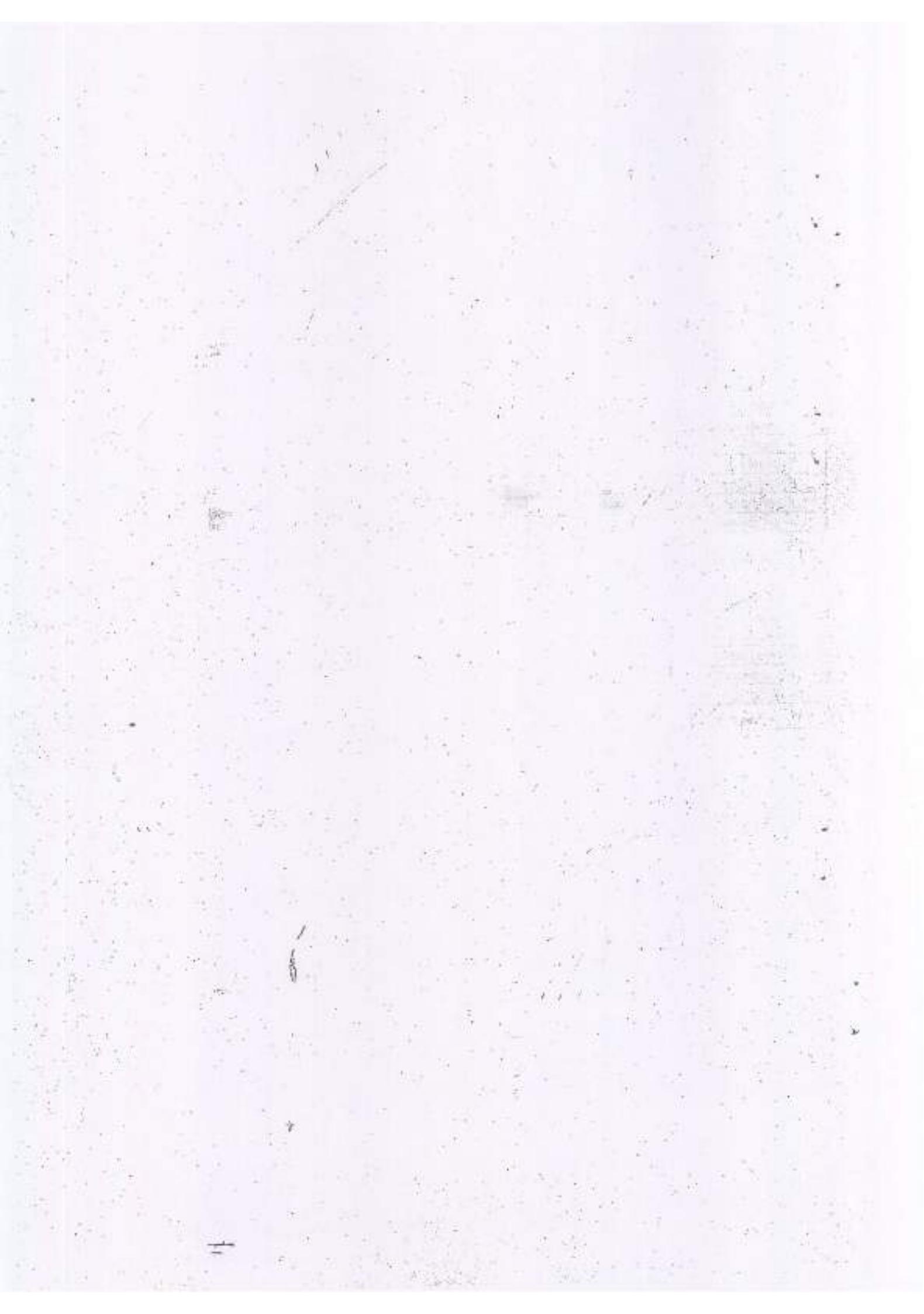
Source: Data compiled from State Reports (A=State, B=Utah)

Thanks

ANNEXURE - 'J'

C&AG - Performance Audit Report on Right to Education Act, 2009

S.No.	State/UT	Reply sent on [date]	Reply will be sent by date indicating the reasons or irregularity and remedial action taken
1	Andhra Pradesh	1st May, 2017	
2	Bihar	25th May, 2017	
3	Chhattisgarh		
4	Goa	Not yet	15th June, 2017
5	Gujarat	Not yet	15th June, 2017
6	Haryana	Not yet	15th June, 2017
7	Jharkhand	Not yet	15th June, 2017
8	Karnataka	Not yet	15th June, 2017
9	Kerala	18th April, 2017	
10	Madhya Pradesh	2nd June, 2017	
11	Maharashtra*	6th Feb, 2017	
12	Odisha		
13	Punjab	Not yet	15th June, 2017
14	Rajasthan	Not yet	15th June, 2017
15	Tamil Nadu	Not yet	15th June, 2017
16	Telangana*		
17	UP	Not yet	15th June, 2017
18	West Bengal	18th May, 2017	
19	HP	6th June, 2017	
20	J&K		
21	Uttarakhand	Not yet	15th June, 2017
22	Arunachal Pradesh	5th June, 2017	
23	Assam	Not yet	15th June, 2017
24	Manipur	20th May, 2017	
25	Meghalaya	22nd May, 2017	
26	Mizoram	18th May, 2017	
27	Nagaland	Not yet	15th June, 2017
28	Sikkim		
29	Tripura		
30	Andaman & Nicobar		
31	Chandigarh	Not yet	15th June, 2017
32	Dadar & Nagar Haveli	Not yet	15th June, 2017
33	Daman & Diu	Not yet	15th June, 2017
34	Lakshadweep		
35	Delhi	Not yet	15th June, 2017
36	Puducherry	24th May, 2017	



ANNEXURE - 'K'

Date on which
 and Year informed
 Date of issue - 4

Rendition of Audit Report: The Follow up Action Thereon

To

Settle the Observations

51st Quarterly Review Meeting of
 Finance Controllers on 5th & 6th June, 2017
 at New Delhi

- Desired Timelines/Procedure/Instructions:**
- Chartered Accountant (CA) is to be appointed by April every year.
- Audit is to be completed by CA by 30th August.
 - Audit Report is to be submitted by 30th September.
 - Audit report along with (hard copy as well as soft copy) prescribed enclosures is to be submitted to TSG & MHRD by 1st November every year.
 - Timely submission of audit reports also satisfies one of the conditions for releasing of 1st/ 2nd instalment of funds by MHRD.
 - Study of audit report.
 - Getting of replies verified from CA in the current audit.
 - Submission of replies to TSG & MHRD for consideration of settlement.
 - Watching of settlement of replies of observations.

Documents required to be annexed in the Audit Report/ Accounts/ Audit Report-	
1.	Utilization Certificate, separately for capital head & General head expenditure.
2.	Independent Auditor Report/ Certificate.
3.	Significant Accounting Policies.
4.	Notes to Accounts attached with Financial Statements.
5.	Financial Statements
6.	(i) Balance sheet for (SSA+KGBV) and separately for KGBV, (ii) Income and Expenditure Account. (iii) Receipts & Payments accounts. Along with previous year data and supporting schedules.
6.	Details of outstanding advances at SPO and DPO/ Sub-DPO level with time period of pendency.

Management letters	
8.	Procurement certificate in the prescribed format.
9.	Gist of significant observations at SPO and DPO level (to be compiled by lead auditors) including cases of non-production of records by spending units for audit.
10.	Details of SMCs which received grant of Rs. 1 lakh or more during the year and general observations made by Auditors regarding accounts/ records maintained.
11.	Para wise compliance of previous year audit observations.
12.	Audited IUFMR-I, II & III.
13.	Whether audited accounts & audit report sent to MHRD by due date, if not reasons thereof.
14.	Whether soft copy / PDF format sent to TSG for uploading on MHRD web-site.

List of Outstanding Observations until 2015-16

Some States

Sl. No.	State/UT	Year							Total outstanding net	
		2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15		
1.	Karnataka	14	28	38	14	30	12	23	8	158
2.	Jharkhand			135	45	130	26	134	8	418
3.	Bihar			6	3	38	31	2	8	73
4.	Odisha					37	10	11	7	60

Note:

1. Karnataka - observations of 2008-09 have been repeated in the subsequent Audit reports.
2. Even initial replies to the observations are yet to be furnished.
3. No observation has been settled.

UP – The quantum of outstanding observations is very high. Even initial replies are awaited in most of the cases.

Jharkhand – Observations of previous years are also outstanding.

Odisha – Observations of previous years are also outstanding.

List of Irregularities highlighted in various Audit Reports

Madhya Pradesh

Manipur: (2013-14)

- Rs. 76.90 lakh (2012-13) remitted to District but still remained outstanding.
- Pay order for Rs. 34.43 lakh dated 29.3.2010 in favor of Monitor still with cashier (loss of interest Rs. 3.44 lakh).
- Cheque of Rs. 5,75,704 (2013-14) credited by Bank but not accounted for in cash book.

(As per C&AG Report of 2017)

- Rs. 330 lakh for constructing school building diverted for other purposes by SPD (Renovation, lawn, compound wall, purchase of laptop etc.)

Nagaland: (2009-10)

- Inadequate Internal Audit.
- Temporary loan (Rs. 22,34,900) given by Longleng District from DIS, Longleng (Break up 3,08,502(3,26,000+6,00,000+5,00,000+5,00,000) remained unconfirmed. (2013-14))
- Rs. 11.20 lakh spent out of Bank interest which is in violation of para 94.5 of FM&P Manual.
- VAT not deducted from Bills of Third party. (As per C&AG Report of 2017)
- Delay of 1-9 months in release of funds from Nodal Department to District (2009-10 to 2013-14)

3. Tripura (2013-14)

- Excess expenditure of Rs. 164.34 lakh incurred over the approved AWP/Plan.
- (2014-15)
- Rs. 17,43,955 (2013) withdrawn from Bank A/c but not accounted for in cash book.

4. Meghalaya (2015-16)

- Rs. 34.08 crore Outstanding as Advance

5. Arunachal Pradesh (2013-14)

- Uniforms for Rs. 9,89,05,600 - purchased without floating Tender.
- Rs. 464.63 lakh received as interest but not accounted for.

6. Assam (2015-16)

- Rs. 99.26 cr received as interest- remained unaccounted for. (As per C&AG Report of 2017)

HMs of 234 schools withdraw funds of Rs. 12.06 crore upto 2014-15 meant for civil works (works still incomplete).

7. Bihar (2015-16)

- Rs. 88,58,552.00 appearing in Balance Sheet (31.03.2016) as difference in cash and bank balance (since 2003-04).

Financial irregularities

State: Uttar Pradesh (2011-12)

Financial Irregularities	Remarks of Auditor
Dhrti, Bulandshahr (i) Rs. 40,864.63 (ii) Rs. 42,81,606.36	Transferred for construction of primary school but records not provided for verification. Purchase of computers without quotation and sanction of DAI
DETB (i) Rs. 23,339.00 [S.I. 2012] (ii) Rs. 29,857.00	Withdrawn fraudulently - R.R has been lodged
CHSTT - Muzaffarpur	Purchases made from unregistered dealers. Computer purchased at Rs. 36,500 against MRP of Rs. 34,074

State: Uttar Pradesh (2011-12)	
Financial Irregularities	Remarks of Auditor
Distt. UNHAD Rs. 95,64,300	Tax not deducted for payment of Rs. 17,53,489 for supply of Computer Operators and Accountants Computer with Rs. 28,38024 and furniture Rs. 584640 were purchased but not purchased for verification.
Distt.- Pratapgarh	Difference of Rs. 98,00,000 in bank reconciliation statement of March, 2008
	Difference in opening balance

State: Uttar Pradesh (2012-13)	
Financial Irregularities	Remarks of Auditor
Distt. - Joraypur Rs. 34,24,000	Transferred to construction designing services Jal Nigam for construction of 8 halls of DRC but no details of construction were available.
Distt.- J P Nagar Rs. 41,29,000	The order was given to UP Jal Nigam. No work completion certificate was made available.
	Computers purchased but no model No. was indicated. No tax amount was deducted.

State: Uttar Pradesh (2013-14)	
Financial Irregularities	Remarks of Auditor
Rs. 18,27,006	Advance made to MRCs by various Districts treated as Exports without obtaining UCs
Rs. 56,54,845	
Rs. 24,21,550	
Rs. 26,40,762	
Rs. 14,482,543	
Rs. 20,50,723	Defective procurement process. Amount paid to accelerated learning camps
Rs. 43,36,342	Paid to NGO M/s Adyash Bhagwati Sewa Sangathan for running KGBV, Jagner but NGO did not provide any documents for audit.

State: Uttar Pradesh (2014-15)	
Financial Irregularities	Remarks of Auditor
Rs. 68,39,094	Paid to various SHGs. Shramshakti, documents not provided for audit.
Rs. 11,90,50	Paid to aided schools but utilization certificate not produced.
Rs. 3,94,78,00	Paid to various SHGs but documents not produced for audit verification.
Rs. 6,79,55,820	Paid to various SHGs for purchase of uniforms but attendance details of students and release of funds was not approved by DAE.
Rs. 6364.62 (2013-14) Rs. 5420.65 (2014-15) Rs. 30,444.08 (2015-16)	The amount was reimbursed to the State Govt. towards SSA teachers salary. However, the reporting details were not produced to the auditor.

State: Uttar Pradesh (2012-13)	
Financial Irregularities	Remarks of Auditor
Rs. 76,43,47300	Spent for various activities like Nest arrangements for NGOs but the appropriate procurement process was not followed.
Rs. 60,01,01,700 (Distt. Moradabad)	Paid to SMCs/ NGOs – for purchase of uniforms - approval of DDM was not obtained.
Rs. 4,30,75,40 (Distt. Jalaun)	In respect of 6 DIETs – Documents were not produced for audit.
Rs. 5,97,12,700 (Distt. Lalitpur)	
Non-production of documents	

State: Odisha (2012-13)	
Financial Irregularities	Remarks of Auditor
Rs. 6,03,21,560	Drawn from banks but not accounted for
Rs. 20.30 crore	Not accounted for as liabilities
Rs. 19.18 crore	Booked as advance by certain districts by 31.3.13 but not released to SMCs.

State: Rajasthan (2012-16)	
Financial Irregularities	Remarks of Auditor
Rs. 1,50,93,300	Embezzlement of Govt. Fund

State: Assam (2012-16)	
Financial Irregularities	Remarks of Auditor
Rs. 1,77,75,398	Embezzlement of Govt. Fund

Common Nature of Observations	
Inadequate Internal Audit.	
<ul style="list-style-type: none"> • Double entry system of Book keeping of Accounting not followed in some states. • Fixed Assets Register is not maintained by some of the States. • Annual physical verification of Assets is not being carried out. • Huge advances are outstanding. • Huge unspent balances held at the end of the year. • Advances at sub district level are treated as expenditure. • Non-preparation of Bank Reconciliation Statement. • Huge Unspent balance of some of schemes lying with BRCs/ CRC/ SMCs • Refunds from districts/ sub-districts accounted as income. • Expenses booked without getting utilization certificate. 	

- Absence of unutilized credit balance in surplus account balance.
- Lack of monitoring of funds transferred for civil works.
- Delay in conducting of internal audit.
- Cash system of accounting is followed against mercantile system.
- Non maintenance of advance register.
- Deficiencies in bank reconciliation statement account/ multiple bank accounts at District/ sub-district level/ cash payments etc.
- Absence of subsidiary records for expenditure verification.
- Insufficient monitoring of funds spent at schools and sub-district level.
- Insufficient audit trail for payment of teachers salary i.e. funds transferred to state Government but details of SSA teachers not available for audit.

Repeated Observations

- Implementation of 6th CPC recommendations without approval of competent authority/ State Govt. (Audit reports - 2013-14)
- Funds to BRCs, JVPRC, VECs/ SMCs transferred by Districts & DIET by using a single cheque which results delay.
- Fixed Assets Register not being maintained properly.
- Physical verification of fixed assets not done annually.
- Monitors of funds for civil works.
- A lot of unutilized funds kept by BRCs & VECs/ SMCs
- Separate account for the creation of Capital Assets at the level of DPOs & SPOs.

- Unspent balance with BRCs/ NPPRCs/ CRCs/ VECs/ SMCs
- Transfer of funds to sub district level but no confirmation obtained.

State-wise Status of Pending/ Ongoing/ Collected/ Repeated Observations - in Brief

Observations - in Brief

State: Karnataka

Year: 2009-10

Total No. of Obs/Objs

Raised: (R), Settled: (S), Pending: (P)
(R) = 14, (S) = Nil, (P) = 14

Structure of Objectives/ Observations

1. Capacity building measures in book keeping and maintenance of records.
2. Existing internal controls- There should be inbuilt mechanism in place to identify in time the assets created out of project funds, physical verification assets, accounting of such assets, maintenance of assets and asset register, etc.
3. The requisite registers like ledger, journal etc are not maintained.
4. Physical verification of Fixed Assets -not adhered to.

5. Maintenance of separate bank accounts for SSA funds and for SSA projects activities - not adhered to
6. Expenditure under the scheme - DPOs are not preparing the consolidated Receipts and Payments Account based on BEOs account.
7. Chart of Accounts to be adopted by implementing offices to ensure uniformity in reporting and accounting.
8. Maintenance and certification of Proper Project Documentation and Records at BEO & SDMCs levels in R/o
 - Civil works
 - Obtaining proper records for releases
 - Certification of works and/ or services

EDP

- Accounting
- Safe guard of assets
- Reporting
- Issue of utilization certificates.

The following books of accounts and other records are not properly maintained.

- Cash book
- General ledger
- Advance register
- Assets register.

Compliance

9. Reconciliation of funds released vis-a-vis Receipts by Implementing Offices.
10. Maintenance of Registers for receipt of Grants release of grants, refund of unutilized Grants, Advance Registers and Cheque issued Register.
11. Incorporation of Project Expenditure of Project Implementing Offices in the books of SPO at periodical intervals.
12. Review of Budget at periodic intervals - Concurrent audit mechanism be introduced.
13. Audit and Inspection - In between the year, there should be audit and inspection.

Observations made by Chartered Accountants entrusted with the assignment of audit of SSA District Accounts.

- Reconciliation of amounts released to BEOs/ BRCs/ CRCs at periodical intervals are not carried out at DPO level.
- Statutory deduction like Income Tax, K-VAT etc.
- Supporting vouchers have not been produced for civil works
- In some of BEO's entries in the cash book are made based on the entries in the bank pass book and not as and when transactions takes place.
- General ledger not maintained in some of the district offices.
- Quarterly e-TDG returns not filed
- Non-deduction of TDS

Observations made by CA

- Payment made by Cash
- Bank Reconciliation Statements not prepared by source of BEOs/ BRC
- Compliance to earlier audit reports not made available for audit
- TDS not remitted.
- Stale cheques not reversed in the books of accounts
- Books of accounts not produced for audit.

Year: 2008-09

Total No. of Obs/Obs

Raised: (R), Settled: (S), Pending: (P)

(R) - 14, (S) - Nil, (P) - 14

Observations (Sl. No. 1 to 14) of Audit report 2007-08 have been repeated in the Audit report 2008-09 as well by CA.

Year: 2009-10

Total No. of Objts/Obs:

Raised: (R), Sealed: (S), Pending: (P)

(R) - 28, (S) - Nil, (P) - 28

Report No. 451- No. 4-10- 211 of 2010 dated 20-02-2010
been repeated in the Audit report 2009-10 as well by CA.

14. DPEP Salary - Rs. 75.79 crore is outstanding (excess transfer of funds) to be recovered from DPEP.
15. Expenditure under supply of free Test Books - Rs. 3,98,09335 - transferred Income and Expenditure account Rs. 248.09 and withdrawn by way of credit to Income & Expenditure account FF 2009-10.
16. Staff taken on contract basis- compliance with labour laws and TDS - 169 employees working in DPO SPO offices on contract basis. Their names are not appearing in the regular pay roll. Also, no agreement is entered into between the DPO and such employees.

17. Closure of non-operative bank A/c, Credit entries of Rs. 1,47,180.
18. Canara bank- FCRA A/c - Balance of Rs. 1000.
19. Sale of fixed assets- Maruthi Gipsy- NO. KA 01 G 5555 - as per books of accounts of SPO, there are no such assets existing.
20. DIETs and NPEGEL accounts have not been audited.
21. AWP&B and actual expenditure - Variation Rs. 16,610.94.
22. Insurance on assets - for movable assets at SPO and DPO level were not obtained.
23. Long outstanding advances - Rs. 32.4 crore.

24. SDMC audit- Inadequate.
25. EMD Register at SPO office- not updated and reconciled.
26. Bank Guarantee Register at SPO office - not maintained.
27. Observations made by the firms of Chartered Accountants are audit of SSA Distt. accounts:
 - * Accounts are maintained under cash basis of accounting.
 - * Reconciliation of amounts released to BEOs/ BRCs/ CRCs at periodical intervals are not carried out at DPO level.

- Actual expenditure of BEOs/ BRCs/ CRCs are to be incorporated in the books of DPOs. There is no periodical review of advances outstanding at the level of BEOs/ BRCs/ CRCs.
- Completion reports in respect of civil works have not been obtained in certain districts and in certain districts partially obtained.
- Compliance report in respect of earlier years' audit observations have not been furnished.
- Some of the offices of BEOs have not prepared Receipts & Payments Account.
- Releases from DSERT to DEITs are not reviewed at periodical intervals.

- Statutory deductions like Income-Tax, K-VAT etc., in some cases either not carried out or remitted in time at DPO and Block levels
- Supporting vouchers have not been produced for civil works
- General ledger is not maintained in some of the district offices.
- Quarterly e-TDS returns are not filed.
- Other observations made by firms of Chartered Accountants-district wise
 - Tender enquiry/ quotation not made available for audit
 - Fixed asset Register is not maintained

- Fixed Asset Register has not produced for audit verification.
- Vouchers and bills were not made available for audit to an extent of Rs. 3,85,666 & Rs. 1,97,345.
- General ledger is not maintained.

Year: 2010-11
 Total No. of obs/Objs
 Raised: (R), Settled: (S), Pending: (P)
 (R) - 30, (S) - Nil, (P) - 30

Same observations (Sl. No. 1 to 13) of Audit report 2007-08 have been repeated in the Audit report 2010-11 as well by CA.

Observations at Sl. No. 14 to 30 of 2009-10 also repeated in 2010-11.

Year: 2010-11

Total No. of obs:

Raised: (R), Settled: (S), Pending: (P)

(R) - 14, (S) - Nil, (P) - 14

(P) - 14

Same observations (Sl. No. 1 to 30) of Audit report 2007-08 have been repeated in the Audit report 2010-11 as well by the CA.

6. Grant of Rs. 61,00,000 released to KGBV in the absence of Audited Financial statements.
7. Long outstanding advances Rs. 8.30 lakh
8. Long outstanding liabilities Rs. 36.14 lakh
9. EMD Register at SPO office - to be updated
10. Security deposit - Register not maintained.
11. Reconciliation of funds released vis-a-vis receipts by implementing offices

12. Incorporation of project expenditure of project implementing offices in the books of SPO at periodical intervals.

13. Observations of firms of Chartered Accountants entrusted with the assignment of audit of KGBV District accounts

14. KGBV Schools such as:

- i) Quarterly E-TDS returns are not filed.
- ii) Fixed assets register not verified
- iii) Quarterly E-TDS returns are not filed.
- iv) Journal book in Form No. SSA-3 is not maintained.
- v) Register of outstanding audit objections in Form No. SSA-25 is not maintained and produced.

Year: 2012-13

Total No. of Obs/Obs

Raised: (R), Settled: (S), Pending: (P)

(R) - 30, (S) - Nil, (P) - 30

1 to 13: Some observations (Sl. No. 1 to 13) of Audit report 2007-08 have been repeated in the Audit report 2012-13 as well by CA.

Observations at Sl. No. 14 to 30 of 2009-10 also repeated in 2012-13.

Year: 2013-14

Total No. of Obs/Obs

Raised: (R), Settled: (S), Pending: (P)

(R) - 12, (S) - Nil, (P) - 12

Same observations (Sl. No. 1 to 5) of Audit report 2007-08 have been repeated in the Audit report 2013-14 as well by the CA.

Observations at Sl. No. 6 to 12 of 2012-13 also repeated in 2013-14.

Year: 2014-15

Total No. of Obj/Obs

Raised: (R), Settled: (S), Pending: (P)

(R) - 23, (S) - Nil, (P) - 23

1 to 11: Same observations (Sl. No. 1 to 11) of Audit report 2007-08 have been repeated in the Audit report 2010-11 as well by CA.

Observations of Sl. No. 12 to 23 of 2009-10 also repeated in 2014-15.

Year: 2015-16

Total No. of Obj/Obs

Raised: (R), Settled: (S), Pending: (P)

(R) - 5, (S) - Nil, (P) - 8

- 1. Non-maintenance of accounts based on the method of accrual basis of accounting.
- 2. Strengthening the organization structure of accounts function to fill up the vacant posts.
- 3. Review and strengthening of the Internal Control Systems with respect to:
 - Maintenance of Fixed assets register and physical verification of the Fixed Assets.
 - Certification of expenditure by a competent/ technical authority.
 - Compliance to various provisions of the Income Tax Act, 1961.
 - Periodical incorporation of expenditure incurred at BEO/ BRC, DIET/ SDMC's in the books of DDPI/ DPO.

Content:

- Closure of the books of accounts, strictly by the end of the Financial year i.e. on 31st March, 2016.
- Ensuring compliance to the Audit observations.

Note:

Status of Replies: Final replies to the observations awaited from State

MHRD Comments: MHRD issued latest reminder on 7-4-2017

Common Audit Observations of CA - 2015-16

State	India wide audit	State wide audit						
Establishment of Good Audit Regime	No	No			No	No	No	No
Adopting Internal Audit Systems	No	No		No	No	No	No	No
Annual Physical verification of Assets	No	No	No	No	No			No
Following of double entry system of book keeping	No		No	No	No	No		No

Common Audit observations of Statutory Audit- 2015-16

State	India wide audit	State wide audit						
Delay in transfer of funds from SAs to SDOs in State Budget Loans					Yes			
Bank Reconciliation Statement					No	✓	No	
Administrative Inadequacy					No			
Proper deduction of TDS					No		No	
Following of purchase procedure					No			

Compliance of Audit Observations awaiting Audit Reports				
S. No.	State/UT	Compliance of Audit Observations awaited	Total number of outstanding Audit Reports	Number of observations received as on April, 2017
1	2	3	4	5
1	A&N Island	2011-2013, 2012-2013, 2013-2014, 2014-15	4	
2	Andhra Pradesh	2005-2006, 2006-2007, 2012-2013, 2013-2014	4	
3	Arunchal Pradesh	2005-2006, 2006-2007, 2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	10	11 (2013-14)

S. No.	State/UT	Compliance of Audit Observations awaited	Total number of outstanding Audit Reports	Number of observations received as on April, 2017
1	1	3	4	5
4	Assam	2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	7	4 (2010-11)
5	Bihar	2005-2006, 2006-2007, 2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15	10	

S. No.	State/UT	Compliance of Audit Observations awaited	Total number of outstanding Audit Reports	Number of observations received as on April, 2017
1	2	3	4	5
6	Chhattisgarh	2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	7	
7	Chandigarh	2003-2009, 2009-2010, 2011-2012, 2012-2013, 2013-2014	7	4 (2014-15)
8	Delhi	N/A	0	0

S. No.	State/UT	Compliance of Audit Observations awaited	Total number of outstanding Audit Reports	Number of observations received as on April, 2017
1	2	3	4	5
9	Damodar & Dha	2011-2012, 2012-2013, 2013-2014, 2014-15	4	
10	Dadra & Nagar Haveli	2012-2013, 2013-2014, 2014-15	3	
11	Goa	2003-04, 2009-10, 2010-11, 2011-12, 2012-2013, 2013-14, 2014-15	7	
12	Gujarat	2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15	7	

S. No.	State/UT	Compliance of Audit Observations awaited	Total number of outstanding Audit Reports	Number of observations awaited as on April, 2017
1	2	3	4	5
13	Haryana	2005-2006, 2006-2007, 2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	10	
14	Jharkhand	2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	1	5 (2014-15)
15	Jammu & Kashmir	2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	6	

S. No.	State/UT	Compliance of Audit Observations awaited	Total number of outstanding Audit Reports	Number of observations awaited as on April, 2017
1	2	3	4	5
16	Jharkhand	2010-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	6	
17	Karnataka	2006-2007, 2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	9	
18	Kerala	2006-2007, 2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	9	

S. No.	State/UT	Compliance of Audit Observations awaited	Total number of outstanding Audit Reports	Number of observations awaited as on April, 2017
1	2	3	4	5
19	Lakshadweep	2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	5	
20	Madhya Pradesh	2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	7	
21	Maharashtra	2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	7	
22	Manipur	2005-2006, 2006-2007, 2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	8	

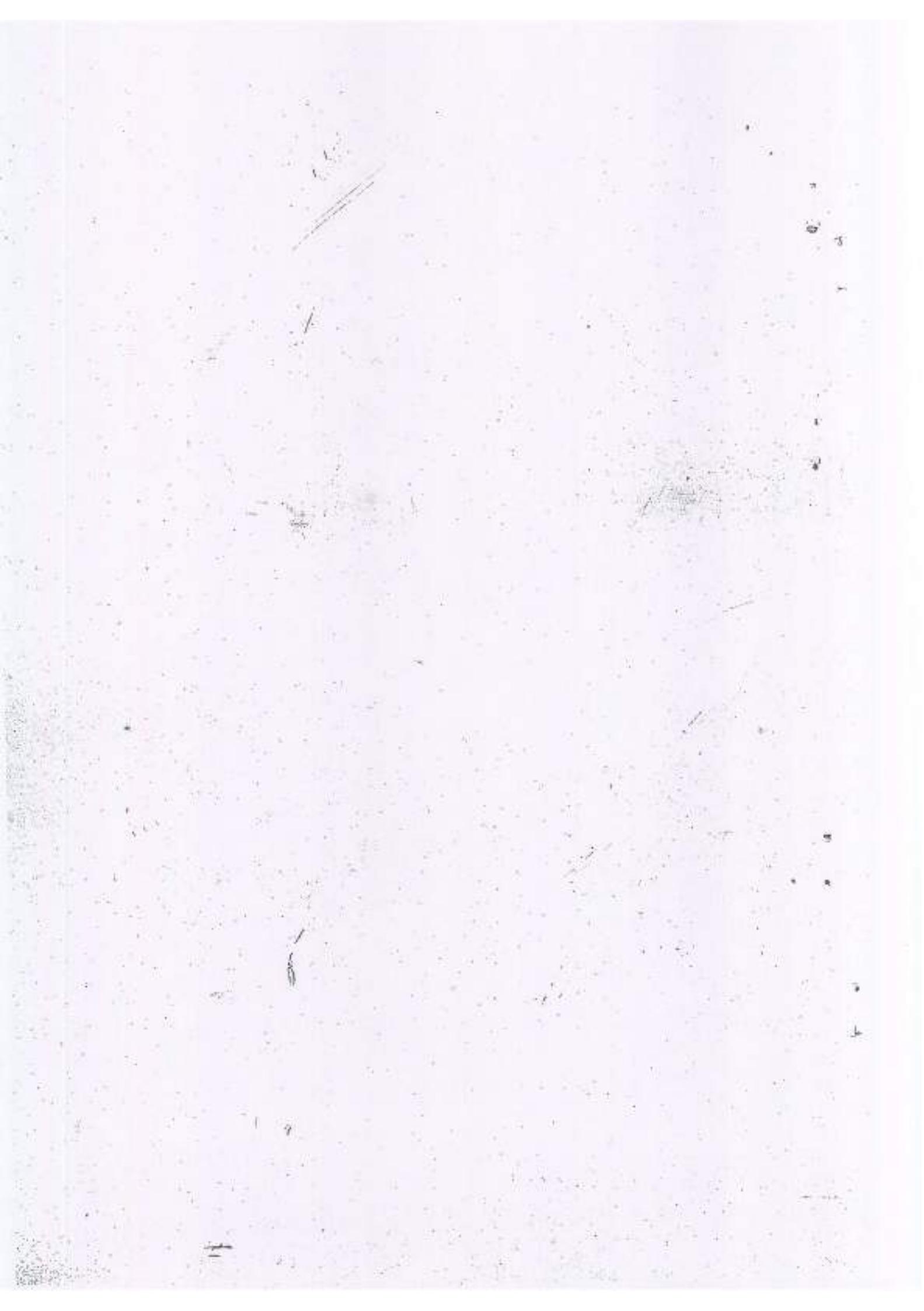
S. No.	State/UT	Compliance of Audit Observations awaited	Total number of outstanding Audit Reports	Number of observations awaited as on April, 2017
1	2	3	4	5
23	Meghalaya	2006-2007, 2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-13, 2014-15	8	
24	Gujarat	2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15	7	
25	Nagaland	2003-2004, 2004-2005, 2005-2006, 2006-2007, 2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15	16	
26	Odisha	2010-2011, 2011-2012, 2012-2013, 2013-2014, 2014-15 (2011-12, 2012-13)	5	22

S. No.	State/UT	Compliance of Audit Observations awaited	Other number of outstanding Audit Reports	Number of observations settled as on April, 2017
1	2	3	4	5
27	Punjab	2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15	8	7 {2013-12, 2013-13}
28	Puducherry	2009-10, 2013-14, 2009-2010, 2012-2013, 2014-15	5	
29	Rajasthan	2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15	7	
30	Sikkim	2009-2010, 2010-2011, 2011-2012, 2013-14, 2014-15	6	

S. No.	State/UT	Compliance of Audit Observations awaited	Other number of outstanding Audit Reports	Number of observations settled as on April, 2017
1	2	3	4	5
31	Tamil Nadu	2007-2008, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15	9	
32	Telangana	2014-15	1	
33	Tripura	2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15 2009-2010, 2008-2009, 2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15	1	18 {2013-14}
34	Uttar Pradesh	2010, 2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15	2	

S. No.	State/UT	Compliance of Audit Observations awaited	Other number of outstanding Audit Reports	Number of observations settled as on April, 2017
1	2	3	4	5
35	Uttarakhand	2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15	5	
36	West Bengal	2009-2010, 2010-2011, 2011-2012, 2012-2013, 2013-14, 2014-15	6	
Total		234	72	

Thanks





24th JRM Recommendations
Financial Management

> System of Focused Assessment & Improvement: MHRD should establish either state-wise or thematic area-wise focused improvement plans. After each JRM review, either 3-5 States and/or 2-3 thematic areas should be identified, which are given focused attention for strengthening by: (i) understanding the persisting challenges; (ii) developing detailed Financial Management Improvement Plan (FMIP) and (iii) implementing FMIP across the States with identifiable achievement outputs. In addition, it is suggested that Shagun Portal should be used extensively for financial monitoring under the program and to also monitor progress against FMIP.

24th JRM Recommendations

Financial Management

- The 14th Finance Commission has devolved a higher proportion of untied funds to State governments with effect from 2015-16. However, unlike the 13th Finance Comission, no amount has been earmarked for SSA. MHRD may approach Ministry of Finance to earmark a certain % of the funds devolved under the 14th Finance Commission for the school education sector, including SSA.
- In case of UTs with 100% funding from GOI for SSA, it should be ensured that there is no shortage of release as against the approved budget estimates.

24th JRM Recommendations

Financial Management

- Accounting Policy: As observed in audit reports of FY 2015-16, States which continue to treat releases to sub-district level as expenditure in their accounts may be advised to change the practice immediately, as it is against the provisions of FMP manual and increases risk of incorrect accounting and reporting of programme expenditure and progress and weakens monitoring. Further, dedicated time-bound action is required to ensure that accrual system of accounting is adopted by all accounting units from the block level to the SIS level. This is of key importance if income/expenditures, assets/liabilities and fund availability for the program is to be correctly reflected.

24th JRM Recommendations

Financial Management

- *Internal Audit: A onetime exercise should be carried out wherein MHRD should assess the adequacy of prevailing internal audit system in each state, leading to formulation of a time-bound plan for strengthening the audit system, as required.*
- *Teacher's salaries: As teachers' salaries is the largest program expense component, the mission suggests that this component should be clearly accounted and details should be made available for SSA audit.*
- *Staffing: States to reassess sanctioned positions and roll-back vacancies, as required. MHRD to discuss with individual States a time-bound plan for filling vacancies in accounts and finance staff with professionally competent personnel.*

24th JRM Recommendations

Financial Management

- *Effective Capacity Building: Output based 3-tier capacity building initiative is suggested for: (i) GOI FM team and State Finance Controllers; (ii) state/district/sub-district accounting staff; and (iii) SMCs. An annual training plan for each tier should be prepared separately (state-wise), after giving due consideration to their respective roles and related key observations/issues in reviews. On annual basis, impact of capacity building activities should be assessed through analysing external review reports for observations in the related area.*

24th JRM Recommendations

PROCUREMENT

- The State procurement plans are now being displayed under the SHAGUN monitoring site that is access protected through a password available to the National and State governments. FMP Manual and Bank norms require that State Procurement plans are disclosed as public information. Therefore, they may be removed from the ShaGun password-protected site to an open site that can be accessed by all.
- Direct Benefit Transfers may be considered for procurement of uniforms.
- The State should prepare a Community Driven Development (CDD) procurement manual in the local language and share with the institutions. The State should also conduct a day training program for staff dealing with procurement activities.

24th JRM Recommendations

PROCUREMENT

- The MHRD may make sure that agreed estimates may be released to the States for timely release of funds for payments to suppliers to be timely as per the conditions of POs/ contract.
- At State level, e-procurement should be used for procurement of textbooks and for all such high value contracts.
- It may be necessary to amend the guidelines to revise the upward limits for procurement including that for consulting services.
- A complaint handling mechanism should be put in place by the States for handling procurement related complaints.

23rd-JRM Recommendations

POST PROCUREMENT REVIEW

- Post procurement Review have been conducted for the seven states on the sample basis i.e. Mizoram, Tamil Nadu, Uttar Pradesh, Assam, Maharashtra, Madhya Pradesh and Gujarat. Key observations / comments are as follows:
 - Procurement Process in some cases are not in accordance with the provisions in the FM&P Manual of SSA.
 - Contract value are often not within the thresholds of respective procurement methods in accordance with the provisions in the Financing Agreement; for example, the textbooks procurement estimated to cost equivalent or more than \$2,000,000 per contract, shall not be procured using the proceeds of this credit; as prescribed in the Financing Agreement.

24th-JRM Recommendations

POST PROCUREMENT REVIEW

- Multiple packages are prepared through Limited tender method instead of single open tender method for similar nature of the work.
- Selection of appropriate procurement method in some cases is not line with the provision of the FM&P Manual.
- Bid preparation period (minimum 30 days) in some cases is not provided for procurement through NCB / Open tender method.
- The indication of requirement of a performance security should be mentioned in the bid document and obtain the same within the stipulated period as mentioned in the Work Order / Contract.

2nd-JRM Recommendations

POST PROCUREMENT REVIEW

- As per FM&P Manual of SSA III and rules laid down by the MoHRD, Limited Tender procedure may be adopted for procurement of school uniforms at SMC level; it is also advised to ensure that, for procurement through DGS&D Rate Contract (RC), it is necessary to issue the PO/Contract within the validity period of the DGS&D RC. Also, rates of the item in the PO issued to the bidder must match with the rates as per the DGS&D RC. 22
- It is advised to prepare and sign a formal Contract Agreement with the successful bidder and such contract should be signed promptly after issue of PO / Letter of Acceptance and subsequent receipt of the performance security; Rational delivery/ completion period must be stipulated in the PO/ Contract and regular follow-up with the bidder must be done so as to avoid delay in supply / completion.

2nd-JRM Recommendations

POST PROCUREMENT REVIEW

- Items procured must be immediately put in use for the intended purpose to avail warranty benefits without incurring additional costs.
- It is advised to maintain records at State at the office where the procurement is done.
- As per FM&P Manual of SSA, single tender system without competition shall be an appropriate method under the following circumstances:—Extension of existing contracts for goods awarded with the prescribed procedures, justifiable on economic grounds; (ii) Standardization of equipment or spare parts to be compatible with existing equipment may justify additional purchases from the original suppliers (iii) The required item is proprietary and obtainable only from one source; (iv) Need for early delivery to avoid costly delays, and (v) In exceptional cases, such as in response to natural disasters.

Thank You

